

Village of Lombard

Village Hall 255 East Wilson Ave. Lombard, IL 60148 villageoflombard.org

Minutes Plan Commission

Donald F. Ryan, Chairperson Commissioners: Ronald Olbrysh, Martin Burke, Ruth Sweetser, Andrea Cooper, Stephen Flint and John Mrofcza Staff Liaison: William Heniff

Monday, May 19, 2014 7:30 PM Village Hall - Board Room

Call to Order

Chairperson Ryan called the meeting to order at 7:30 p.m.

Pledge of Allegiance

Chairperson Ryan led the Pledge of Allegiance.

Roll Call of Members

Present 5 - Donald F. Ryan, Martin Burke, Andrea Cooper, John Mrofcza, and Stephen Flint

Absent 2 - Ronald Olbrysh, and Ruth Sweetser

Also present: Jennifer Ganser, Assistant Director of Community Development; Matt Panfil, Sr. Planner, and Greg Smith, legal counsel to the Plan Commission.

Chairperson Ryan called the order of the agenda.

Ms. Ganser read the Rules of Procedures as written in the Plan Commission By-Laws.

Public Hearings

140141

PC 14-05: 1060 E. Roosevelt Road - Discount Tire Expansion

Requests that the Village take the following actions regarding the expansion of an existing conditional use and various other site improvements for the subject property located in the B4A Roosevelt

Road Corridor District:

1. An amendment to Ordinance No. 5728 which granted a conditional

use approval, pursuant to Section 155.415 (C) of the Zoning Ordinance, for an automobile repair establishment; and 2. An amendment to Ordinance No. 6396 which granted a conditional use approval, pursuant to Section 155.417 (G)(2)(a)(4) of the Zoning Ordinance, for outdoor display and sales of products. (DISTRICT # 6)

Chairperson Ryan asked if any person would like to speak in favor or against this petition, or for public comment.

Sworn in to present the petition was Matt Panfil, Senior Planner, and the petitioner Justin Crable of Atwell, LLC, 1245 East Diehl Road, Naperville, Illinois 60563.

Chairperson Ryan read the Commissions Procedures and asked if anyone other than the petitioner intends to cross examine, and, hearing none, he proceeded with the petition.

Mr. Crable explained they are proposing a building expansion with an addition of 2,200 square feet to the west side of the existing structure. This will allow Discount Tire additional storage space. There will also be site improvements. The parking lot is getting smaller but more efficient use of the site. The new plan will increase the number of parking spaces from forty-six (46) to forty-seven (47) parking spaces. The parking will allow easier access to the showroom. In order to distribute the parking to the eastern side of the side building, the eastern driveway will need to be permanently closed. As a result of the changes, the monument sign will need to be relocated to the southwest corner of the site.

Chairperson Ryan asked if any person would like to speak in favor or against this petition, or for public comment. Hearing none, he asked for the staff report.

Mr. Panfil, Sr. Planner, presented the staff report, which was submitted to the public record in its entirety. He stated the proposed modifications are making more efficient use of the space. In addition, the proposed changes will eliminate one of the curb cuts along Roosevelt Road (southeast corner of lot), shift the southern curb cut at Luther Avenue to the north and thus further away from the intersections with Roosevelt Road, and will increase the total number of off-street parking spaces from forty-six (46) to forty-seven (47). He noted that according to the petitioner, the parking lot modifications will result in an overall net decrease of six hundred and twenty-one (621) square feet of impervious surface.

Mr. Panfil said the Inter-Departmental Review Committee had several comments. The Fire Department notes that the current fire sprinkler system serving the structure will be required to be evaluated by a fire

protection engineer in order to meet the current fire sprinkler standards. Mr. Panfil noted the petitioner is already working on meeting those requirements. Private Engineering Services requested any areas of the parking lot that are being modified shall be provided with a six inch (6") barrier curb. They also concur with Public Works requesting the installation of public sidewalks along the Church Avenue and Luther Avenue right-of-way. The Department of Public Works proposed that since the building addition is greater than twenty percent (20%) of the existing building area, the proposal constitutes a Major Development of the Village's Subdivision and Development Ordinance. Therefore sidewalks, parkway trees, and street light(s) shall be installed in the adjacent Church Avenue and Luther Avenue right-of-way and street light(s) installed in the adjacent Roosevelt Road right-of-way.

Public Works supports waiving the street light requirements in each of the right-of-ways since there is no nearby controller to tie into, and a neighborhood street lighting project, if done in the future, would require a contribution from all benefitting property owners through a Special Assessment.

Mr. Panfil stated that in regards to the surrounding zoning & land use compatibility, the B4A Roosevelt Road Corridor District is intended to provide a wide variety of retail sales activity required to meet the demands of a developing local market. Since its annexation into the Village in 2005 the site has not had a negative impact on the community. He said staff finds the project is consistent with the zoning and land use of the surrounding properties.

Based on the submitted elevations, Mr. Panfil said staff believes the proposed structural addition will be aesthetically consistent with the existing building. For a traditional retail store, staff would traditionally advise an increase in the overall transparency of the site via windows. However, because the windows would only increase visibility to a storage and compressor rooms, staff finds the proposed elevations to be acceptable.

Mr. Panfil then summarized that staff finds that the proposed expansion and site modifications to an existing automotive service establishment is consistent with its surrounding context, the Village of Lombard Comprehensive Plan, and Zoning Ordinance.

Chairperson Ryan called for any additional testimony. Hearing none, he opened the meeting for discussion from the Commissioners.

A motion was made by Commissioner Burke, seconded by Commissioner Flint, to recommend to the Corporate Authorities approval of this petition subject to

the following conditions:

- 1. The petitioner shall develop the site in accordance with the plans dated November 18, 2013 and/or March 18, 2014 and submitted as part of this request;
- 2. The petitioner shall satisfactorily address all comments noted with the Inter-Departmental Review Committee Report;
- 3. This relief shall be valid for a period of one year from the date of approval of the ordinance. If the building expansion and site modification are not constructed and operating by said date, this relief shall be deemed null and void.

The motion carried by the following vote:

Aye: 4 - Martin Burke, Andrea Cooper, John Mrofcza, and Stephen Flint

Absent: 2 - Ronald Olbrysh, and Ruth Sweetser

140192

PC 14-12: 67 Eisenhower Lane South - Conditional Use for Food or Dairy Manufacture, Packaging, and Processing

Requests that the Village grant approval of a conditional use, pursuant to Section 155.420 (C) of the Village of Lombard Zoning Ordinance, to allow for a Food or Dairy Manufacture, Packaging and Processing establishment within the I Limited Industrial Zoning District. (DISTRICT #3)

Chairperson Ryan asked if any person would like to speak in favor or against this petition, or for public comment.

Sworn in to present the petition was Matt Panfil, Senior Planner, and the petitioner Gina Klafeta, 67 Eisenhower Lane South.

Chairperson Ryan read the Commissions Procedures and asked if anyone other than the petitioner intends to cross examine, and, hearing none, he proceeded with the petition.

Ms. Klafeta explained she is producing an allergen free non-dairy frozen dessert. The space was previously used for food production and she will not be proposing any construction improvements. Ms. Klafeta said she will be installing new sinks in the same location they were previously located. She explained the product is made by hand so there is no industrial equipment and no noise.

Chairperson Ryan asked if any person would like to speak in favor or against this petition, or for public comment.

Tracy Norton, 2720 S. Highland Avenue, had questions regarding the hours of operation and if odors would affect the apartment community adjacent to the property in question.

Ms. Klafeta responded to the questions. She explained the product is made by hand and is cold produced; there is no cooking on site therefore there should be no odors. She is purchasing all of the products from the whole sale grocery store so there would't be any delivery trucks. The hours of operation are Monday thru Friday 9:00 a.m. to 5:00 p.m.

Chairperson Ryan asked if any person would like to speak in favor or against this petition, or for public comment. Hearing none, he asked for the staff report.

Mr. Panfil, Senior Planner, presented the staff report, which was submitted to the public record in its entirety. Mr. Panfil stated there are no exterior site improvements proposed at this time and no utility improvements are necessary for the operation. Signage is to be submitted at a later date. Per the Zoning Ordinance, a Food and Dairy Manufacture, Packaging, and Processing facility requires a conditional use permit within the I Limited Industrial Zoning District.

Mr. Panfil said the Inter-Departmental Review committee had no issues or concerns regarding the project at this time.

Mr. Panfil also stated the facility is located within the heart of a large I Limited Industrial Zoning District, and therefore staff finds the proposed use is consistent with the Zoning Map and existing land use of the surrounding properties.

Mr. Panfil then summarized that staff finds that as the proposed food and dairy manufacture, packaging, and processing facility is consistent with its surrounding context, the Village of Lombard Comprehensive Plan, and Zoning Ordinance. Especially in comparison to other uses permitted by right within the I Limited Industrial Zoning District, the proposed facility will not substantially exceed the number of deliveries, on-site demand for parking, or traffic congestion as said permitted uses.

Chairperson Ryan asked for public comment, and, hearing none, opened the meeting for comments among the Commissioners.

A motion was made by Commissioner Mrofcza, seconded by Commissioner Burke, to recommend to the Corporate Authorities approval of this petition subject to the following conditions:

1. That this relief is limited to the operation of a food and dairy manufacture, packaging, and processing facility only and any physical site improvement or alterations require approval through the Village;

- 2. That the petitioner shall develop the site in accordance with plans submitted as part of this request;
- 3. That the petitioner shall satisfactorily address all comments noted within the Inter-Departmental Review Committee Report;
- 4. This relief shall be valid for a period of one year from the date of approval of the ordinance. If the food and dairy manufacture, packaging, and processing facility is not established by said date, this relief shall be deemed null and void: and
- 5. Any dumpster associated specifically with the petitioner's establishment shall be fully enclosed pursuant to Village Code.

The motion carried by the following vote:

Aye: 4 - Martin Burke, Andrea Cooper, John Mrofcza, and Stephen Flint

Absent: 2 - Ronald Olbrysh, and Ruth Sweetser

140190 PC 14-07: Text Amendments - Microbreweries

Requests the following text amendments to the Lombard Zoning Ordinance:

- 1. An amendment to Section 155.802 (and any other relevant sections for clarity) of the Lombard Zoning Ordinance regarding the modification of the definitions of "tavern" and "liquor store, package" and the addition of a definition for "microbrewery;" and
- 2. An amendment to Section 155.417 (G)(2)(a) of the Lombard Zoning Ordinance to allow "microbrewery" to be listed as a conditional use within the B4A Roosevelt Road Corridor District. (DISTRICTS #2 & #6)

Chairperson Ryan asked if any person would like to speak in favor or against this petition, or for public comment.

Sworn in to present the petition was Matt Panfil, Senior Planner, and the petitioner Jim Cagle, 6318 Fairmount Ave, Downers Grove.

Chairperson Ryan read the Commissions Procedures and asked if anyone other than the petitioner intends to cross examine, and, hearing none, he proceeded with the petition.

The petitioner Jim Cagel presented the petition on behalf of Noon Whistle Company. Mr. Cagel explained the microbrewery is a fast growing industry run by small startup breweries. Mr. Cagle also said this is an industry that prides itself on quality and selection in addition to having a connection with the community. He noted the site in question is located in the Roosevelt Road Corridor and that the building is not currently occupied. They are a small business and won't affect the traffic patterns. He said there are no proposed exterior site improvements and no utility improvements.

Chairperson Ryan asked if any person would like to speak in favor or against this petition, or for public comment. Hearing none, he asked for the staff report.

Mr. Panfil, Sr. Planner, presented the staff report, which was submitted to the public record in its entirety. Mr. Panfil said that while the petitioner brought forth this specific request, planning staff anticipates an increase in similar requests in the future and finds it is advisable to start establishing land use regulations for such uses. He noted microbreweries are a growing business throughout the country, and have experienced substantial growth within the Chicagoland area. Staff researched fifteen (15) to twenty (20) surrounding communities for their current regulations regarding microbreweries. The proposed zoning regulations for a microbrewery are similar to, and even borrowed language from, these surrounding communities.

Mr. Panfil stated the proposed definition for a microbrewery is a business establishment where malt beverages of alcoholic content are produced for distribution, retail or wholesale, on or off premises, with a capacity of less than 15,000 U.S. barrels of beer per calendar year. The establishment may include as an ancillary use an onsite taste testing area and other uses such as a restaurant or tavern as permitted by the Village of Lombard Zoning Ordinance and/or Liquor Commissioner.

Mr. Panfil explained staff proposed adding a few sentences to the tavern and package liquor store definitions. This was done in order to clarify the three different uses.

He noted staff would like to point out several of the standards for text amendments. He said staff finds the proposed use is suitable for the B4A Roosevelt Road Corridor District. The Lombard Zoning Ordinance states the uses within the B4A District are designed to permit a wide variety of retail sales activity required to meet the demands of a developing local market and promote attractive development, an open and pleasant street appearance and compatibility with adjacent residential areas. The proposed use is consistent with the intent of the B4A Roosevelt Road Corridor District.

Mr. Panfil also noted the proposed text amendment is additive in nature and does not remove any existing permitted or conditional uses from the B4A Roosevelt Road Corridor District. Staff is unaware of any existing legal conforming uses that would be made nonconforming by the proposed text amendment.

Mr. Panfil then summarized that staff finds the proposed amendments

to be consistent with the objectives of the Zoning Ordinance. The proposed amendments are also consistent with the intent of the Comprehensive Plan in general.

Chairperson Ryan asked for public comment, and, hearing none, opened the meeting for comments among the Commissioners.

Commissioner Burke asked for clarity on the tavern and package liquor store definitions. He said the package liquor store definition sounds like a tavern is producing alcoholic beverages on-site. Mr. Panfil read the definitions and agreed with Commissioner Burke. Chairperson Ryan proposed to take the words "and tavern" out of the package liquor store definition.

A motion was made by Commissioner Burke, seconded by Commissioner Cooper, to recommend to the Corporate Authorities approval of this petition and removing the words "and tavern" out of the package liquor store definition. The motion carried by the following vote:

Aye: 4 - Martin Burke, Andrea Cooper, John Mrofcza, and Stephen Flint

Absent: 2 - Ronald Olbrysh, and Ruth Sweetser

140191 PC 14-08: 800 E. Roosevelt Road - Conditional Use for a Microbrewery

Requests that the Village grant approval of a conditional use, pursuant to Section 155.417 (G)(2)(a) of the Village of Lombard Zoning Ordinance, to allow for a Microbrewery within the B4A Roosevelt Road Corridor District. (DISTRICT #6)

Chairperson Ryan asked if any person would like to speak in favor or against this petition, or for public comment.

Sworn in to present the petition was Matt Panfil, Senior Planner, and the petitioner Jim Cagle, 6318 Fairmount Ave, Downers Grove.

The petitioner Jim Cagel presented the petition on behalf of Noon Whistle Company. Mr. Cagel is proposing to establish a microbrewery at 800 E. Roosevelt Road. The space they are interested in is less than 5000 square feet and the building is currently vacant. He stated the actual brewing operation will only be three times a week. The petitioner indicated that the hours of operation will be less than the site's previous use and surrounding uses, but has not yet specified an exact schedule. The hours would be less than a typical tavern. They are different than a typical brew pub because they won't be producing food on site. In lieu of food service on-site, the petitioner will seek to partner with local restaurants. Deliveries are anticipated on a bi-weekly to monthly schedule. There are no proposed exterior site improvements proposed at this time and no

utility improvements are necessary for the operation. The parking lot is sufficient.

Chairperson Ryan asked if any person would like to speak in favor or against this petition, or for public comment.

Mr. Nestor Acosta, 1167 Michelle Lane, said he lives behind the proposed microbrewery and had several questions. He is concerned about smell, noise, and traffic. He asked if any security system would be installed. He questioned the typical business hours.

Ms. Darlene Bark, 1171 South Edgewood, said her backyard is in the back of the proposed microbrewery. She asked who is responsible for the fencing around the shopping center. She also asked if there could be a higher security fence installed. In addition, Ms. Bark questioned if there would there be any additional police during operating hours.

Mr. Cagel responded to the questions. He explained the hours would be limited by the liquor license. He said their intention is to have limited serving hours. They intend to operate no later than 9 p.m. or 10 p.m. on the weekdays, extended hours on the weekend, and on Sundays close around 5 p.m. to 6 p.m. He stated they are not intending to be a bar, they are a before or after dinner destination.

Mr. Cagle said the proposed microbrewery use will generate less traffic and parking demand than the previously established grocery store. He said in regard to the traffic, they will have a small tasting room of six-hundred (600) square feet. There are three-hundred (300) plus parking spaces and plenty of lighting, getting in and out of the parking facility won't be an issue. He expects less than 10% of the revenue to come through the retail foot print. The other 90% is intended to be picked up by distributors and other liquor stores in the area. Deliveries should be bi-weekly to once a month.

In regards to other common nuisances such as noise and odors, Mr. Cagle indicated that the operation is a steam process and is not noisy. The odor similar to baking bread and may be noticeable for short periods of time (approximately one hour) on very hot or very cold days with strong winds. The fencing would be handled by the landlord. He reiterated their hours of operation would not extend into the late night. He expects the serving ounce to be limited so they are not concerned or have any expectations of intoxication. They will be adding a fire alarm and a security system.

Mr. Acosta was concerned with the hours of operation. Chairperson Ryan explained the petitioner won't be operating during typical tavern hours. Mr. Panfil stated the liquor license will be determined by the Liquor Commissioner. Since microbreweries are a new use they are drafting a new liquor license specific to that type of use.

Mr. Acosta also asked about increasing security and police protection. Mr. Panfil explained security is up to the individual owner and the landlord.

Chairperson Ryan asked for public comment, and, hearing none, he asked for the staff report.

Mr. Panfil, Sr. Planner, presented the staff report, which was submitted to the public record in its entirety. He stated there are no proposed exterior site improvements proposed at this time and no utility improvements are necessary for the operation.

Mr. Panfil said the Inter-Departmental Review committee had no issues or concerns regarding the project at this time. He also noted the overall parking supply for the parcel exceeds the projected demand. The existing site has three-hundred and three (303) parking spaces; the demand was two hundred and forty-four (244) spaces.

Staff finds that the proposed microbrewery is consistent with its surrounding context, the Village of Lombard Comprehensive Plan, and Zoning Ordinance. Especially in comparison to previous uses that existed without land use issues and other uses permitted by right within the B4A Roosevelt Road Corridor District, the proposed microbrewery will not substantially increase the number of deliveries, on-site demand for parking, or traffic congestion.

The Inter-Departmental Review Committee has reviewed the standards for the requested conditional use for a microbrewery and finds that the proposed use complies with the standards established by the Village of Lombard Zoning Ordinance, subject to conditions of approval based on the above considerations.

Chairperson Ryan asked for public comment, and, hearing none, opened the meeting for comments among the Commissioners.

A motion was made by Commissioner Flint, seconded by Commissioner Burke, to recommend to the Corporate Authorities approval of this petition subject to the following conditions:

- 1. That this relief is limited to the operation of a microbrewery only and any physical site improvement or alterations require approval through the Village;
- 2. That the petitioner shall develop the site in accordance with plans submitted as part of this request;

- 3. That the petitioner shall satisfactorily address all comments noted within the Inter-Departmental Review Committee Report; and
- 4. This relief shall be valid for a period of one year from the date of approval of the ordinance. If the microbrewery is not established by said date, this relief shall be deemed null and void.

The motion carried by the following vote:

Aye: 4 - Martin Burke, Andrea Cooper, John Mrofcza, and Stephen Flint

Absent: 2 - Ronald Olbrysh, and Ruth Sweetser

Business Meeting

The business meeting convened at 8:20 p.m.

Approval of Minutes

On a motion by Commissioner Mrofcza, and seconded by Commissioner Flint, the minutes of the April 21, 2014 meeting were approved.

The motion carried by the following vote:

Aye: 4 - Donald F. Ryan, Martin Burke, John Mrofcza, and Stephen Flint

Abstain: 1 - Andrea Cooper

Absent: 2 - Ronald Olbrysh, and Ruth Sweetser

Public Participation

There was no public participation.

DuPage County Hearings

There were no DuPage County hearings.

Chairperson's Report

The Chairperson deferred to the Director of Community Development.

Planner's Report

The Director of Community Development had no report.

Unfinished Business

There was no unfinished business.

New Business

There was no new business.

Subdivision Reports

There were no subdivision reports.

Site Plan Approvals

There were no site plan approvals.

Workshops

Automatic Changeable Copy Signage

Ms. Ganser, Assistant Director of Community Development, presented the workshop regarding automatic changeable copy signage regulations. She reminded the Commission that last summer staff led a workshop on automatic changeable copy (ACC) signage. Since then numerous requests for ACC signage has been brought forth to staff and therefore staff feels it is appropriate to discuss the matter again as a workshop session.

Ms. Ganser reviewed the current regulations on ACC signage noting they are allowed only within the CR, B3, B4A, B5, and B5A zoning districts. The site must have at least five-hundred (500) combined lineal foot frontage. Automatic changeable copy counts toward the total allowable sign area and cannot be more than nine (9) square feet in area. Sign cannot change more than once every two seconds. No animation, blinking, chasing, flashing, or scrolling of characters is allowed and automatic brightness and contrast control is required.

Staff recommends consideration of further amending the regulations to allow for ACC signs on major and minor arterial roadways. The definitions of major and minor arterial roadways in Lombard are from the 2014 Comprehensive Plan update.

Staff feels this is an appropriate change since these roads typically have higher traffic volumes and higher traffic speeds. This makes it difficult to slow down or pull off and stop to read a temporary sign. Also, businesses on these roads compete with other business on major and minor arterials roadways.

Ms. Ganser asked if the Commissioner's had any questions or comments. Commissioner Burke asked Ms. Ganser to note some of

the minor arterial streets. Ms. Ganser referenced the map included in the workshop memorandum noting the street classifications.

Commissioner Burke asked about Main Street being a minor arterial street. Referencing the speed limits, he didn't think it qualified for a minor arterial street. He also didn't think Westmore-Meyers and north of Finely Road qualified based on the speed limits.

Chairperson Ryan thought some of the minor arterial streets are residential. Ms. Ganser explained if a business was in the approved zoning district and met the five-hundred (500) foot frontage requirement they would be able to apply for an ACC sign.

Chairperson Ryan asked if there is still is a five-hundred (500) foot frontage requirement. Ms. Ganser said staff recommends the five-hundred (500) foot frontage requirement be maintained. She noted if a corner lot has two frontages both sides would be added together.

Chairperson Ryan asked for clarification regarding the strip mall on Main Street and Harrison if it is considered one business or individual businesses.

Ms. Ganser explained we would look at the property as a whole. She referenced the zoning code noting they wouldn't allow a series of signs.

Mr. Panfil clarified the zoning code is based on per lot. The strip malls on one lot with five-hundred (500) feet of frontage would have one multi-tenant sign.

Commissioner Burke was concerned with the frontage requirements. Ms. Ganser explained that the code allows those signs by zoning district not by frontage. She said staff can look into the frontage requirement for a future text amendment. She noted that other communities like Oakbrook Terrace and Wheaton regulate ACC signage by major and minor arterials.

Chairperson Ryan agreed with Commissioner Burke's concern that the corner lots have an unfair advantage.

Commissioner Mrofcza thought is wasn't fair for corner lots to be counted twice.

Commissioner Burke said he would like to see the zoning on a minor or major arterial street and not adding both frontages together. He said if there is a special condition then the case is presented before the Plan Commission. Chairperson Ryan agreed and said the special conditions could come before the Plan Commission.

Ms. Ganser reviewed the other regulations noting automatic changeable copy cannot be more than nine (9) square feet in size. A deviation of increased size would require a public hearing and Village Board of Trustees approval. As this signage becomes more popular and affordable there may be an increase in requests for a larger sign. For example, First United Methodist Church petitioned for a thirteen (13) square foot size, which was approved by the Village Board of Trustees. Ms. Ganser asked the Commissioners if there is support for the addition of ACC signage on major and minor arterials roadways, staff can bring forward new regulations on size relative to the nature of the street.

Ms. Ganser said staff doesn't propose any changes to the other regulations and would maintain the sign cannot change more than once every two seconds; no animation, blinking, chasing, flashing, or scrolling of characters is allowed; and automatic brightness and contrast control is required.

Commissioner Flint encouraged the other Commissioners to drive by the sign at the First United Methodist Church so they can see the size and scope of the sign.

Chairperson Ryan said that since two Commissioners are absent he would like to table the workshop and bring it back to the June meeting so they could have input.

Adjournment

A motion was made by Commissioner Flint, seconded by Commissioner Mrofcza, to adjourn the meeting at 8:47 p.m. The motion carried by the following vote:

Aye: 4 - Martin Burke, Andrea Cooper, John Mrofcza, and Stephen Flint

Absent: 2 - Ronald Olbrysh, and Ruth Sweetser

Donald F. Ryan, Chairperson Lombard Plan Commission

William J. Heniff, Secretary Lombard Plan Commission