

VILLAGE OF LOMBARD
REQUEST FOR BOARD OF TRUSTEES ACTION
For Inclusion on Board Agenda

Resolution or Ordinance (Blue) X *Waiver of First Requested*
 X Recommendations of Boards, Commissions & Committees (Green)
Other Business (Pink)

TO: PRESIDENT AND BOARD OF TRUSTEES
FROM: David A. Hulseberg, Village Manager
DATE: March 5, 2012 (BOT) Date: March 15, 2012
TITLE: 460 S. Main Street (Lombard Cemetery)
SUBMITTED BY: Department of Community Development *WH*

BACKGROUND/POLICY IMPLICATIONS:

The Lombard Historical Commission transmits for your consideration its recommendation relative to the above-mentioned petition. This petition requests historic designation of the property located at 460 S. Main Street.

The Historical Commission recommended approval of this petition.

The Historical Commission is requesting a waiver of first reading so that the Local Landmark plaque installations may be scheduled without delay.

Please place this item on the March 15, 2012 Board of Trustees agenda.

Fiscal Impact/Funding Source:

Review (as necessary):

Village Attorney X _____ Date _____
Finance Director X _____ Date _____
Village Manager X _____ Date _____

NOTE: All materials must be submitted to and approved by the Village Manager's Office by 12:00 noon, Wednesday, prior to the Agenda Distribution.



MEMORANDUM

TO: David A. Hulseberg, Village Manager

FROM: William Heniff, AICP
Director of Community Development *WH*

DATE: March 15, 2012

SUBJECT: **Lombard Historical Commission Landmark Site Designation – 460 S. Main Street (Lombard Cemetery)**

Attached please find the following items for Village Board consideration as part of the March 15, 2012 Village Board meeting:

1. IDRC report for 460 S. Main Street.
2. An Ordinance approving landmark site designation for the single-family residence located at 460 S. Main Street.

The Historical Commission held a public meeting regarding this request on February 13, 2012 and made the recommendation set forth herein. They reviewed and approved the written recommendation at a special meeting on February 23, 2012. The Commission recommends that the residence be designated as a landmark site.

The Commission requests a waiver of first reading so that the Local Landmark plaque installations may be scheduled without delay.

**VILLAGE OF LOMBARD
LANDMARK REPORT**

TO: Historical Commission HEARING DATE: February 13, 2012
FROM: Department of Community PREPARED BY: Jennifer Henaghan, AICP
 Development Senior Planner

TITLE

460 S. Main Street (Lombard Cemetery): The Cemetery Restoration Committee requests the designation of the property as a landmark site.

GENERAL INFORMATION

Property Location: 460 S. Main Street
 Lombard, IL 60148 (no owner of record)

Applicant: Tom Feters, Cemetery Restoration Committee Chair
 545 S. Elizabeth Street
 Lombard, IL 60148

PROPERTY INFORMATION

Existing Zoning: R2 Single Family Residential

Existing Land Use: Single Family Residence

Size of Property: Approximately 1.2 acres

Surrounding Zoning and Land Use:

North: R2 Single-Family Residence District – Single Family Residences

South: R2 Single-Family Residence District – Single Family Residences

East: R2 Single-Family Residence District – Single Family Residences

West: R2 Single-Family Residence District – Single Family Residences

DESCRIPTION

History

Lombard Cemetery was established in the mid-19th Century at what was then the far southern edge of the community. The earliest known burial occurred in 1851 and the cemetery was laid out in 1871 and platted in 1880. Prior to its use as a burial ground, the property was owned by Reuben and Anna Mink, who owned land on Main Street from Roosevelt Road north to the middle of town. Records indicate that the land was later owned by Josiah L. Lombard, the Village's namesake. From 1880 until roughly five years ago, the cemetery was owned, maintained, and controlled by the Lombard Cemetery Association. Since 2007, the Village of Lombard has been authorized under state law to enter the cemetery to cause the grounds to be made clear and orderly.

Prominent Lombard founding families whose members are interred in the cemetery include the Minks, Hulls, Marquardts, Pecks, Loys, Brackens, and Hammerschmidts. There are numerous veterans' graves ranging from the Civil War to Vietnam War.

Aerial View of Subject Property



Analysis

Cemeteries and graves are among those properties that ordinarily are not considered eligible for inclusion in the National Register of Historic Places unless they meet special requirements. Namely, the grave of a historical figure is eligible if the person is of outstanding importance and if there is no other appropriate site or building directly associated with his or her productive life. Alternatively, a cemetery is also eligible if it derives its primary significance from graves of persons of transcendent importance, from age, from distinctive design features, or from association with historic events.

However, Lombard's criteria for Local Landmarks are more general than those for National Register listing and allow greater discretion for the Historical Commission and Village Board to consider properties. The Code of Ordinances provides the following parameters for a site to be classified as an historical site:

1. The character, interest, or value as part of the development, heritage, or cultural characteristics of the village.
2. The identification with a person or persons who significantly contributed to the cultural, economic, social, or historical development of the village.
3. The architectural significance of a building which is at least 50 years of age and is a good example of a specific architectural style containing distinctive elements of design, detail, materials, or craftsmanship, or is an example of a style which had an impact on the community. Such a building must retain much of its original architectural integrity.
4. The archeological importance of a site which has yielded, or may be likely to yield, information important in pre-history or history.

The Cemetery Restoration Committee believes that designation of the cemetery as a landmark site is appropriate due to its prominence in Lombard history as well as its association with prominent Lombard residents.

Over the past several years, the Cemetery Restoration Committee has undertaken numerous improvements to the abandoned cemetery such as removing brush, repairing and installing new lighting and fencing, and restoring damaged or improperly located gravestones. Any future alterations to the property will be subject to a certificate of appropriateness from the Historical Commission.

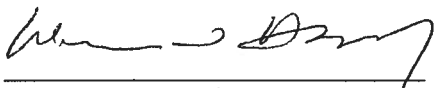
FINDINGS AND RECOMMENDATIONS

It is staff's opinion that designation of the subject property as a landmark site is appropriate. Based on the above considerations, the Department of Community Development

recommends that the Historical Commission make the following motion recommending **approval** of the designation of the cemetery at 460 S. Main Street as a landmark site:

Based on the submitted petition and the testimony presented, the Historical Commission finds that the single family residence at 460 S. Main Street complies with the criteria established for designation as a landmark site, and, therefore, I move that the Historical Commission recommend to the Corporate Authorities that the cemetery at 460 S. Main Street be designated as a landmark site.

Inter-Departmental Review Group Report Approved By:



William J. Heniff, AICP
Director of Community Development

WJH:JBH
att-

VILLAGE OF LOMBARD HISTORICAL COMMISSION

--- APPLICATION FOR LOCAL LANDMARK DESIGNATION ---

LANDMARK SITE

LANDMARK DISTRICT

PROPERTY INFORMATION

Address of Subject Property: Lombard Cemetery 400 S. Main Street

P.I.N. No(s): _____ Area of Property (in acres): _____

Date of Construction: _____ Architect: _____ Builder: _____

OWNER INFORMATION

Owner(s) of Property: Abandoned (1997 Josiah Lombard) Phone No.: none
Title deceased

Mailing Address: none Fax No.: none

City: Lombard State: IL Zip Code: 60148 Email: none

APPLICANT INFORMATION (IF DIFFERENT FROM PROPERTY OWNER)

Applicant Name: Tom Feters Phone No.: 630-629-3514

Mailing Address: 545 S. Elizabeth St Fax No.: _____

City: Lombard State: IL Zip Code: 60148 Email: t.feters1@comcast.net

Relationship of applicant to property: Chairman of Cemetery Restoration Committee

I request that the property for which this application is submitted be considered for recognition as a local landmark based upon the following criteria, as set forth in Section 32.079 of the Village Code (check all that apply):

The character, interest, or value as part of the development, heritage, or cultural characteristics of the village.

The identification with a person or persons who significantly contributed to the cultural, economic, social, or historical development of the village.

The architectural significance of a building which is at least 50 years of age and is a good example of a specific architectural style containing distinctive elements of design, detail, materials, or craftsmanship, or is an example of a style which had an impact on the community. Such a building must retain much of its original architectural integrity.

The archeological importance of a site which has yielded, or may be likely to yield, information important in pre-history or history.

ALL INFORMATION ON THIS APPLICATION, TO THE BEST OF MY KNOWLEDGE, IS TRUE AND CORRECT:

none
name of owner (printed)

none
signature of owner

Thomas Thomas Feters
name of applicant (printed)

[Signature]
signature of applicant

12-7-2011
date

VILLAGE OF LOMBARD

HISTORICAL COMMISSION

--- APPLICATION FOR LOCAL LANDMARK DESIGNATION ---

APPLICATION PROCESS

The Historical Commission meets on the third Tuesday of January, April, July, and October. **Applications for local landmarks (including all supporting documentation) must be submitted to the Community Development Department at least three weeks in advance of the meeting date.** After receiving an application, the Commission will make a preliminary conclusion if a site meets one or more of the criteria for designation. If one or more criteria are deemed to be met, the Commission will schedule a public hearing. This public hearing will generally be conducted within three to five weeks following the preliminary conclusion. Following the public hearing, the Historical Commission will then have a follow-up meeting and forward its recommendation to the Village Board. The Village Board has the final authority to approve or disapprove local landmark applications. Due to the four necessary public meetings, the entire process can be expected to take approximately three to five months (depending on when the application is submitted).

SAMPLE APPROVAL TIMELINES

| Application submitted: | September - December | December - March | March - June | June - September |
|---|------------------------|----------------------|---------------------|------------------------|
| Historical Commission meeting (for preliminary conclusion): | 3rd Tuesday in January | 3rd Tuesday in April | 3rd Tuesday in July | 3rd Tuesday in October |
| Public hearing: | February | May | August | November |
| Historical Commission meeting (for recommendation): | February | May | August | November |
| Village Board consideration: | March | June | September | December |

SUBMITTAL REQUIREMENTS

The following documentation must be completed and submitted to the Community Development Department a minimum of **three weeks prior** to the initial Historical Commission meeting:

- Completed Application for Local Landmark Designation, signed and including all requested information.
- One copy of a *PLAT OF SURVEY* and *LEGAL DESCRIPTION* for the subject property. *South Main St Section 7 Twp 39 N R 11 E*
- Narrative information explaining the property's historical significance and architectural features, as well as specific details on how the property meets one or more of the following criteria:
 - The character, interest, or value as part of the development, heritage, or cultural characteristics of the village.
 - The identification with a person or persons who significantly contributed to the cultural, economic, social, or historical development of the village.
 - The architectural significance of a building which is at least 50 years of age and is a good example of a specific architectural style containing distinctive elements of design, detail, materials, or craftsmanship, or is an example of a style which had an impact on the community. Such a building must retain much of its original architectural integrity.
 - The archeological importance of a site which has yielded, or may be likely to yield, information important in pre-history or history.
- Additional documentation, plans, or photographs.

*Lombard IL
DuPage Co*

AFTER APPROVAL

The Historical Commission will assist the property owner in scheduling the installation of the bronze "Local Landmark" plaque. Prior to undertaking any alterations to a landmark site (regardless of whether or not the alterations require a building permit), the property owner must receive a Certificate of Appropriateness from the Historical Commission. The Certificate of Appropriateness must be requested in writing at least three weeks in advance of the desired Historical Commission meeting date and must be accompanied by a detailed description and/or building plans for the proposed alterations.

Lombard Cemetery

Established in 1851 to provide for the burial needs of the Village of Babcock's Grove, IL, now known as Lombard, IL, the Lombard Cemetery was laid out on South Main Street between North and South branches of West Washington Boulevard. It legally is in Section 7 Twp 34 North and R 11 E in Lombard, DuPage County, IL.

Despite some authoritative papers, the cemetery is NOT between Washington and Lilac Lane, a small pedestrian walkway more than a block north of the cemetery.

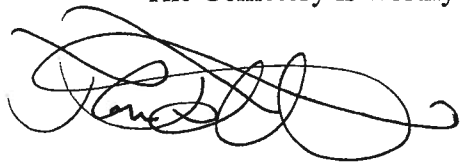
The area had been used by the Mink Family and was donated to Babcock Grove for Village use in 1851. In recent years, the Lombard Cemetery Association had owned the property and decided in 2005 to end their service. A title search showed that the land was owned by Josiah Lombard, long deceased, or by DuPage County, which was denied by the county.

There are many veterans buried there including men who fought in the American Civil War (The War Between the States), the Spanish American War, the First World War, the Second World War, the Korean UN Police Action, and the Vietnamese War.

The Village of Lombard, following the guidelines of the Illinois Comptroller's Office (2006 Edition) declared the Main Street "Lombard Cemetery" to be "abandoned property" and steps were made for a committee guided restoration effort. The committee cleared the old brush, removed rogue trees, improved the main roadway, added three benches, restored the flagpole and provided lighting for night illumination, and reset and restored a number of gravestones to their original positions. In addition, a new fence was installed, signs were posted on the brick columns on Main Street naming the cemetery and the year it was established, and more recently provided an arch over the main entrance with "Lombard Cemetery" spelled out on two sections that move with the two gates to provide entry.

The names and dates of the interned are documented on several documents ranging from 1938 to the present time including a number of prominent people.

The Cemetery is worthy of being recognized as an historic site.



Tom Fetters
Lombard Cemetery Restoration Committee Chairman

December 7, 2011

ORDINANCE NO. _____

AN ORDINANCE APPROVING LANDMARK SITE DESIGNATION FOR 460 S. MAIN STREET PURSUANT TO TITLE 3, CHAPTER 32, SECTION 32.079 OF THE LOMBARD VILLAGE CODE

BE IT ORDAINED by the President and Board of Trustees of the Village of Lombard, DuPage County, Illinois, as follows:

SECTION 1: The President and Board of Trustees hereby find as follows:

A. That the following-described property is identified as an abandoned cemetery:

Lot 1 in Block 36 in the Town of Lombard, being a subdivision in Sections 5, 6, 7, 8 and 18, Township 39 North, Range 11, East of the Third Principal Meridian, according to the plat thereof recorded April 23, 1868 as Document 9483, in DuPage County, Illinois.

P.I.N.: 06-07-410-002

Common Address: 460 S. Main Street, Lombard, Illinois

- B. That on January 17, 2012, the Lombard Historical Commission met, and made a preliminary finding that 460 S. Main Street met the criteria for Landmark Site designation pursuant to Section 32.079(C) of the Lombard Village Code, and, as a result thereof, set February 13, 2012 as the date for a public hearing in regard to Landmark Site designation for 460 S. Main Street.
- C. That the Lombard Historical Commission sent notice of the public hearing by certified mail, return receipt requested, to the property owners, as required by Section 32.079(D) of the Lombard Village Code.
- D. That on January 27, 2012, the Lombard Historical Commission published a notice of public hearing in the *Daily Herald*, as required by Section 32.079(D) of the Lombard Village Code.
- E. That on February 13, 2012, the Lombard Historical Commission convened and held a public hearing in regard to the property owners' application for Landmark Site designation for 460 S. Main Street.
- F. That after the close of the public hearing, the Lombard Historical Commission voted to authorize Landmark Site designation and directed that a written recommendation be prepared, relative to the designation of 460 S. Main Street as a Landmark Site pursuant to Section 32.079 of the Lombard Village Code.
- G. That at its February 23, 2012 meeting, the Lombard Historical Commission voted to approve a written decision relative to the Landmark Site designation of 460 S. Main Street, a copy of which is attached hereto as EXHIBIT A and made part hereof.

H. The President and Board of Trustees hereby approve and adopt the findings and recommendations of the Lombard Historical Commission and incorporate such findings and recommendations herein by reference as if they were fully set forth herein.

SECTION 2: That pursuant to Title 3, Chapter 32, Section 32.079 of the Lombard Village Code, 460 S. Main Street, which is located on the property described in Section 1A above, is hereby officially designated as a Landmark Site.

SECTION 3: That the Village Clerk, on behalf of the Lombard Historical Commission, is hereby directed to take the following action pursuant to Section 32.079(D)(3) of the Lombard Village Code:

- A. Forward a copy of the Notice attached hereto as EXHIBIT B, and made part hereof, to the Village's Building Division;
- B. Forward a copy of the Notice attached hereto as EXHIBIT B, and made part hereof, to the Lombard Plan Commission;
- C. Forward a certified copy of this Ordinance with the DuPage County Assessor's Office;
- D. Record a certified copy of this Ordinance with the DuPage County Recorder's Office.

SECTION 4: That this Ordinance shall be in full force and effect from and after its passage, approval, and publication in pamphlet form as provided by law.

Passed on first reading this ____ day of _____, 2012.

First reading waived by action of the Board of Trustees this ____ day of _____, 2012.

Passed on second reading this ____ day of _____, 2012.

Ayes: _____

Nayes: _____

Absent: _____

Approved this ____ day of _____, 2012.

William J. Mueller, Village President

ATTEST:

Brigitte O'Brien, Village Clerk

Published by me this _____ day of _____, 2012.

Brigitte O'Brien, Village Clerk

EXHIBIT A

VILLAGE OF LOMBARD HISTORICAL COMMISSION FINDINGS OF FACT RELATIVE TO THE PROPERTY LOCATED AT 460 S. MAIN STREET, LOMBARD, ILLINOIS

On October 26, 2011, the Lombard Historical Commission's Local Landmark Committee discussed and agreed that the site, known as the Lombard Cemetery located at 460 S. Main Street should be considered for local landmark designation at its regularly scheduled meeting. A motion carried to refer it to the Lombard Historical Commission.

On January 17, 2012, the Lombard Historical Commission voted unanimously to approve the Application for Local Landmark Designation of the site, known as the Lombard Cemetery, located at 460 South Main Street at its regularly scheduled meeting. Following a public hearing held on February 13, 2012, the Historical Commission has reached the conclusion that the site located at 460 South Main Street meets two of the four criteria contained in Ordinance 32.078 and shall proceed with the process of recommending Local Landmark Designation to the Village of Lombard's Board of Trustees.

In consideration of the presented testimony, submitted documents and discussion among the membership of the Historical Commission, the Local Landmark Committee determined that the structure located at 460 South Main Street is eligible for local landmark designation based on the following criteria:

- **Historical Commission Ordinance 32.079 HISTORICAL SITES; DESIGNATION AND MAINTENANCE, paragraph (C), Item (1) The character, interest, or value as part of the development, heritage, or cultural characteristics of the village** is based on the fact that the site is a final resting place for a number of Lombard founding families. There are birth dates dating back to 1786, 1787 and the very early 1800's. Many of the inscriptions on the stones are in German. (The Story of Lombard, 1833-1955 by Mildred Robinson Dunning). The earliest known burial occurred in 1851 and the cemetery was laid out in 1871 and platted in 1880.
- **Historical Commission Ordinance 32.079 HISTORICAL SITES; DESIGNATION AND MAINTENANCE, paragraph (C), Item (2) The identification with a person or person who significantly contributed to the cultural, economic, social or historical development of the village** applies to the many prominent Lombard founding families whose members are interred in the cemetery include Minks, Hulls, Marquardts, Pecks, Loys, Brackens and Hammerschmidts. Also, there are numerous veterans' graves ranging from the Civil to Vietnam War. The cemetery was laid out in 1871 on land donated for that purpose by Reuben and Anna Mink. Records indicate that the land was later owned by Josiah L. Lombard, the Village's namesake.

Based on the submitted petition to the Lombard Historical Commission and the testimony presented, the Historical Commission finds that 460 S. Main Street complies with the criteria established for designation as a landmark site based upon the aforementioned findings of fact, and, therefore, recommends to the Corporate Authorities that 460 S. Main Street be designated as a landmark site.

This written recommendation set forth above was reviewed and approved by the Lombard Historical Commission at its meeting on February 23, 2012.

Ayes: Schneider, Fetters, Mueller, O'Brien, Anstee, Myers, Jones, Novak, Urish

Nays: none

Absent: Egan, Poskocil

Sincerely,

Rita Schneider, President
Lombard Historical Commission

EXHIBIT B

**NOTICE OF LANDMARK SITE DESIGNATION BY THE
PRESIDENT AND BOARD OF TRUSTEES OF THE
VILLAGE OF LOMBARD, DUPAGE COUNTY, ILLINOIS**

| | | |
|-----|---|---|
| To: | Plan Commission Village of Lombard 255 E. Wilson Ave Lombard, IL 60148 | Building Division Village of Lombard 255 E. Wilson Ave Lombard, IL 60148 |
|-----|---|---|

Please be advised that pursuant to Ordinance No. _____, adopted March 15, 2012, the President and Board of Trustees of the Village of Lombard have officially designated 460 S. Main Street, located on the following described property:

Lot 1 in Block 36 in the Town of Lombard, being a subdivision in Sections 5, 6, 7, 8 and 18, Township 39 North, Range 11, East of the Third Principal Meridian, according to the plat thereof recorded April 23, 1868 as Document 9483, in DuPage County, Illinois.

P.I.N.: 06-07-410-002

Common Address: 460 S. Main Street, Lombard, Illinois

as a Landmark Site pursuant to Title 3, Chapter 32, Section 32.079 of the Lombard Village Code. As a result of said Landmark Site designation, 460 S. Main Street is now subject to the requirements of Title 3, Section 32, Sections 32.079(E) and (F) of the Lombard Village Code.

Lombard Historical Commission
255 E. Wilson Ave
Lombard, IL 60148