# VILLAGE OF LOMBARD REQUEST FOR BOARD OF TRUSTEES ACTION

For Inclusion on Board Agenda

X X	Resolution or Ordinance (Blue) X War Recommendations of Boards, Commissions & C Other Business (Pink)				
TO:	PRESIDENT AND BOARD OF TRUSTEES				
FROM:	Scott R. Niehaus, Village Manager				
DATE:	January 29, 2015 (B of T) Date: February	ary 5, 2015			
TITLE:	ZBA 15-01; 382 E. 17th Street				
SUBMITTED BY:	Department of Community Development				
BACKGROUND/POLICY IMPLICATIONS: Your Zoning Board of Appeals submits for your consideration its recommendation on the above referenced petition. The petitioner requests that the Village grant a variation from Section 155.407 (F)(1) of the Lombard Zoning Ordinance to provide for a front yard setback of thirty (30) feet in lieu of the formulated front yard setback requirements set forth for a principal structure forty (40) feet located within the R2 Single-Family Residence District. (DISTRICT #3)  The Zoning Board of Appeals recommended approval of this petition by a vote of 5-0.  The petitioner requests a waiver of first reading of the Ordinance.					
Fiscal Impact/Funding	g Source:				
Review (as necessary) Village Attorney X	):	Date			
Village Manager X Date					
NOTE: All materials must be su	bmitted to and approved by the Village Manager's Office by 12:00 noon, W	ednesday, prior to the Agenda Distribution.			

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#### **MEMORANDUM**

TO:

Scott R. Niehaus, Village Manager

FROM:

William J. Heniff, AICP, Director of Community Development

DATE:

February 5, 2015

**SUBJECT:** 

ZBA 15-01; 382 E. 17<sup>th</sup> Street

Please find the following items for Village Board consideration as part of the February 5, 2015 Village Board meeting:

- 1. Zoning Board of Appeals referral letter;
- 2. IDRC report for ZBA 15-01;
- 3. An Ordinance granting approval of a requested variation; and
- 4. Supporting documentation (plans, response to standards, pictures, etc.) associated with the petition.

The Zoning Board of Appeals recommended approval of this petition by a vote of 5-0. Please place this petition on the February 5, 2015 Board of Trustees consent agenda. The petitioner requests a waiver of first reading of the Ordinance.

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#### VILLAGE OF LOMBARD

255 E. Wilson Ave. Lombard, Illinois 60148-3926 (630) 620-5700 Fax (630) 620-8222 www.villageoflombard.org

February 5, 2015

Mr. Keith Giagnorio Village President, and Board of Trustees Village of Lombard

Subject: ZBA 15-01; 382 E. 17<sup>th</sup> Street

Dear President and Trustees:

Your Zoning Board of Appeals submits for your consideration its recommendation on the above referenced petition. The petitioner requests that the Village grant a variation from Section 155.407 (F)(1) of the Lombard Zoning Ordinance to provide for a front yard setback of thirty feet (30') in lieu of the formulated front yard setback requirements set forth for a principal structure forty feet (40') located within the R2 Single-Family Residence District.

The Zoning Board of Appeals conducted a public hearing on January 28, 2015.

Ms. Mimi Nolan presented the petition stating that her client wishes to be mindful of the physical characteristics of the existing neighborhood so they are proposing a thirty foot (30') setback as is common on the rest of the block.

Chairperson DeFalco questioned if there was anyone present to speak in favor of or against the petition. Mr. Al Kacena stated that he lives across the street from the subject property and he would like more information on the proposed home. Ms. Nolan replied that the home will be similar in size and style to some of the other new homes built on the block recently.

Chairperson DeFalco explained to Mr. Kacena that the purview of the Zoning Board of Appeals in regards to this request is whether or not the home should be allowed to be set back thirty feet (30') from the property line instead of the forty feet (40') required by code, not the design of the home itself. Mr. Kacena then asked when the proposed home itself will be reviewed. Chairperson DeFalco stated that the proposed home will go through the building permit review process and if staff finds the home does not meet any other aspect of Village Code, the petitioner may have to return for a separate variation request.

Village President Keith T. Giagnorio

Village Clerk Sharon Kuderna

**Trustees** 

Dan Whittington, Dist. 1 Michael A. Fugiel, Dist. 2 Reid Foltyniewicz, Dist. 3 Vacancy, Dist. 4 Laura A. Fitzpatrick, Dist. 5 William "Bill" Ware, Dist. 6

Village Manager Scott R. Niehaus

"Our shared Vision for Lombard is a community of excellence exemplified by its government working together with residents and businesses to create a distinctive sense of spirit and an outstanding quality of life."

"The Mission of the Village of Lombard is to provide superior and responsive governmental services to the people of Lombard." Re: ZBA 15-01 February 5, 2015 Page 2

Mr. Kacena questioned if this meant the proposed home will be similar to those in the neighborhood. Chairperson DeFalco responded that the home does not have to be similar; it just has to meet Village Code.

Tami Urish, Planner I, stated that the building permit application for the home has already been submitted and this is the only variation required. Ms. Nolan then described the plans and elevations in more detail.

Mrs. Shirley Kacena questioned how the thirty foot (30') setback is determined. Ms. Nolan explained that the proposed home will be set back thirty feet (30') from the property line on 17<sup>th</sup> Street, similar to the homes to the east of the subject property.

Chairperson DeFalco questioned if there were any more comments or questions from the public regarding the petition; hearing none, staff was asked for their presentation.

Ms. Urish, Planner I, stated that the IDRC report and staff memo are to be entered into the public record in their entirety. Ms. Urish explained that the lot was created from a resubdivision of the east side yard from the adjacent property to the west. The forty foot (40') front yard setback required by code is the result of averaging the front yard setback of the two adjacent lots. The front yard setback for the property to the west is actually one-hundred feet (100'), but the Village Code considers setbacks greater than fifty feet (50') to have a default fifty foot (50') setback. The front yard setback for the adjacent property to the east is thirty feet (30').

Ms. Urish concluded that because there is a unique situation regarding the home to the west being setback much further than all other surrounding properties, staff recommends approval of the variation request.

Chairman DeFalco then opened the meeting for discussion by the ZBA members.

Mr. Young questioned why Ms. Nolan gave the presentation when Mr. James Castaldo is listed as the owner and petitioner. Ms. Nolan responded that she is an authorized representative of Mr. Castaldo. Mr. Young suggested that item two on the list of conditions should refer to, "the petitioner or his agent," instead of just the petitioner.

Mr. Bartels then questioned staff if a building permit application for a new single-family home meets Village Code, but does not match the context of the neighborhood, what can surrounding property owners do to voice their concerns. Ms. Urish responded that staff cannot deny a permit based on its aesthetic appeal.

Mr. Young stated that there should be an additional condition that the variation applies to this home only and in the event that the proposed home is damaged or destroyed to extent of more than fifty-percent (50%), a new variation shall be required.

A motion was made by Mr. Young, seconded by Mr. Bedard, that the Zoning Board of Appeals recommends the front yard setback variation for approval by a vote of 5 to 0 to the Village Board, subject to the four conditions:

Re: ZBA 15-01 February 5, 2015

Page 3

- 1. The subject property shall be developed in substantial conformance with the plans submitted by the petitioner and prepared by JGM Consulting Engineers, dated September 12, 2014.
- 2. The petitioner shall apply for and receive a building permit for the proposed plans.
- 3. Such approval shall become null and void unless work thereon is substantially under way within 12 months of the date of issuance, unless extended by the Board of Trustees prior to the expiration of the ordinance granting the variation.
- 4. In the event that principal structure on the subject property is damaged or destroyed to fifty-percent (50%) of its value, the new structure shall meet the required front side yard setback.

Respectfully,

VILLAGE OF LOMBARD

John DeFalco Chairperson Zoning Board of Appeals

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### **ZONING BOARD OF APPEALS**

#### INTER-DEPARTMENTAL REVIEW COMMITTEE REPORT

382 E. 17<sup>th</sup> STREET

#### **JANUARY 28, 2015**

#### Title

ZBA 15-01

#### Petitioner

James Castaldo 378 E. 17th Street Lombard, IL 60148

#### **Property Owner**

James Castaldo 378 E. 17th Street Lombard, IL 60148

#### **Property Location**

382 E. 17th Street (06-20-310-014)

Trustee District #3

#### Zoning

R2PD Residential Single Family Planned Development

#### **Existing Land Use**

Residential Single Family

#### **Comprehensive Plan**

Low Density Residential

#### **Approval Sought**

A variation to allow a new single family dwelling to be setback thirty (30) feet in lieu of the formulated front yard setback requirement of forty (40) feet.

#### **Prepared By**

Tami Urish Planner I



**LOCATION MAP** 

#### **PROJECT DESCRIPTION**

The petitioner is proposing to construct a new single-family dwelling thirty (30) feet from the front property line on a vacant lot.

#### APPROVAL(S) REQUIRED

The petitioner requests that the Village grant a variation from the Lombard Zoning Ordinance to provide for a front yard setback of thirty (30) feet in lieu of the formulated front yard setback requirements set forth within Section 155.407 (F)(1) for a principal structure located within in the R2 Single-Family Residence District.

#### **EXISTING CONDITIONS**

The property is currently vacant. In 2013, the lot was created from a resubdivision of the east side yard from a lot which contained the principal structure to the west (378 E. 17<sup>th</sup> Street). The Planned Development conditional use was the result of PC 97-12 requests.

#### **INTER-DEPARTMENTAL REVIEW**

#### **Building Division:**

A full review will be conducted during the building permit review process.

#### Fire Department:

The Fire Department has no issues/concerns regarding the project.

#### **PROJECT STATS**

#### Lot & Bulk

Parcel Size:

10,125 sq. ft.

**Building Size:** 

2630 sq. ft.

Lot Cover:

39%

# Reqd. Setbacks & Proposed Dimensions (in parens.)

Front (South)	40' (30')
Side (East)	6' (6.67')
Side (West)	6' (6.67')
Rear (North)	35' (47')

# Surrounding Zoning & Land Use Compatibility

North, East, South and West:

R-2PD; Single Family Residential Planned Development

#### Submittals

- 1. Petition for Public Hearing
- 2. Response to Standards.
- 3. Plat of Survey, Gentile & Associates, Inc., dated 6/18/13; submitted 1/6/14.
- 4. Proposed Site Plan, dated 9/12/14 by JGM Consulting Engineers; submitted 1/9/15.

#### **Private Engineering Services:**

The Private Engineering Services (PES) Division has no comments regarding the project.

#### **Public Works:**

The Department of Public Works has no issues or concerns regarding the project.

#### Planning Services Division:

The subject property is a lot that was recently created from a resubdivision of an existing larger lot located at 378 E. 17<sup>th</sup> Street. The existing single-family dwelling located at 378 E. 17<sup>th</sup> Street, directly abutting the western property line of the subject property, is setback one hundred (100) feet from the front property line. According to the Village of Lombard Zoning Ordinance Section 155.407 (F)(1): "(iii) For purpose of determining setback on abutting lots, lots having single family dwellings located more than fifty (50) feet from the front lot line shall be considered to have a default fifty (50) foot setback."

The single family dwelling on the abutting property to the east of the subject property is thirty (30) feet. According to Section 155.407(F)(1): "(i) The front yard applicable to the subject lot shall be determined by taking the mean of the existing front yard setbacks of the single-family dwellings on the abutting lots." Based on this formula, the required front yard setback for 382 E. 17th Street (Lot 3 of attached Plat of Resubdivision) is forty (40) feet.

As part of the Village Board of Trustees' 2007 – 2008 Strategic Plan, the Board directed staff to pursue actions to institute better residential design review for residential development. Under the Board's direction, the residential redevelopment items were first introduced to the Plan Commission during the February 18, 2008 Plan Commission workshop. More specific items were then later brought back to the Plan Commission during the June 16, 2008 Plan Commission workshop.

On July 21, 2008, the Plan Commission voted to recommend approval of the above changes to Section 155.407(F)(1) with the Board of Trustees concurring in August of 2008. At the time, the current Zoning Ordinance utilized absolute setbacks as opposed to relative setbacks whereas certain factors were not taken into consideration, such as the positioning of the neighboring homes or the mean (average) setback for all homes on the block. The text amendment required relative setbacks for all detached single family residences as of September 15, 2011. The intent of the proposed relative setback text is to maintain the character of existing

neighborhoods and to establish status quo for any new developments. The petitioner is requesting a variance to allow the front yard setback to be thirty (30) feet based on the placement of the abutting property's single-family dwelling located at the center of a through lot. In addition, this through lot would have been designed as two lots if not for the pre-existing condition of the single-family dwelling as illustrated by the overall layout of the subdivision in 1997. The Highland Estates\Providence Subdivision consists of over eighty (80) lots. All of the homes are setback thirty (30) feet from the front property line with the exception of two. The character of the existing neighborhood and the established status quo is being maintained.

To be granted a variation the petitioners must show that they have affirmed each of the "Standards for Variation" outlined in Section 155.210 (A) (2) (a). Not all of the following standards have been affirmed but consideration of the circumstances for items a., b., d. and e. must be examined in further detail:

a. That because of the particular physical surroundings, shape, or topographical conditions of the specific property involved, a particular hardship to the owner has been shown, as distinguished from if the strict letter of the regulations were to be applied.

Staff finds that the petitioner's lot does not have unique physical limitations but the placement of the existing structures on the abutting property does limit the owner from meeting the intent of the ordinance.

b. The conditions upon which an application for a variation is based are unique to the property for which the variation is sought, and are not generally applicable to other properties within the same zoning classification.

The design and layout of the existing structure on the abutting property being setback at more than one hundred (100) feet from the front property line is not typical of R2 Single Family Residential lot in the Village and the surrounding neighborhood.

c. The purpose of the variation is not based primarily upon a desire to increase financial gain.

This standard is affirmed.

d. The alleged difficulty or hardship is shown to be caused by this ordinance and has not been created by any person presently having an interest in the property.

Staff finds that the hardship has not been caused by the ordinance and has instead been created by the petitioner's desire to maintain the character of the existing neighborhood. Staff finds that the hardship for this variation is due to the unique location of the principal structure on the abutting property in relation to the mean of the front yard setback.

e. The granting of the variation will not be detrimental to the public welfare or injurious to other property or improvements in the neighborhood in which the property is located.

Staff finds that granting the request would not be injurious to neighboring properties.

f. The granting of the variation will not alter the essential character of the neighborhood.

This standard is affirmed.

g. The proposed variation will not impair an adequate supply of light and air to adjacent property or substantially increase the congestion of the public streets, or increase the danger of fire, or impair natural drainage or create drainage problems on adjacent properties, or endanger the public safety, or substantially diminish or impair property values within the neighborhood

This standard is affirmed.

#### FINDINGS & RECOMMENDATIONS

The Department of Community Development has determined that the information presented has affirmed the Standards for Variations for the requested variation. Based on the above considerations, the Inter-Departmental Review Committee recommends that the Zoning Board of Appeals make the following motion recommending approval of the front yard setback variation of a new single-family dwelling:

Based on the submitted petition and the testimony presented, the requested variation does comply with the Standards required for a variation by the Lombard Zoning Ordinance; and, therefore, I move that the Zoning Board of Appeals adopt that the findings included as part of the Inter-departmental Review Report as the findings of the Zoning Board of Appeals and recommend to the Corporate Authorities approval of ZBA 15-01; subject to the following conditions:

- 1. The subject property shall be developed in substantial conformance with the plans submitted by the petitioner and prepared by JGM Consulting Engineers, dated September 12, 2014.
- 2. The petitioner shall apply for and receive a building permit for the proposed plans.
- 3. Such approval shall become null and void unless work thereon is substantially under way within 12 months of the date of issuance, unless extended by the Board of Trustees prior to the expiration of the ordinance granting the variation.

Inter-Departmental Review Committee Report approved by:

William J. Heniff, AICP

Director of Community Development

c. Petitioner

#### XI. STANDARDS FOR VARIATIONS

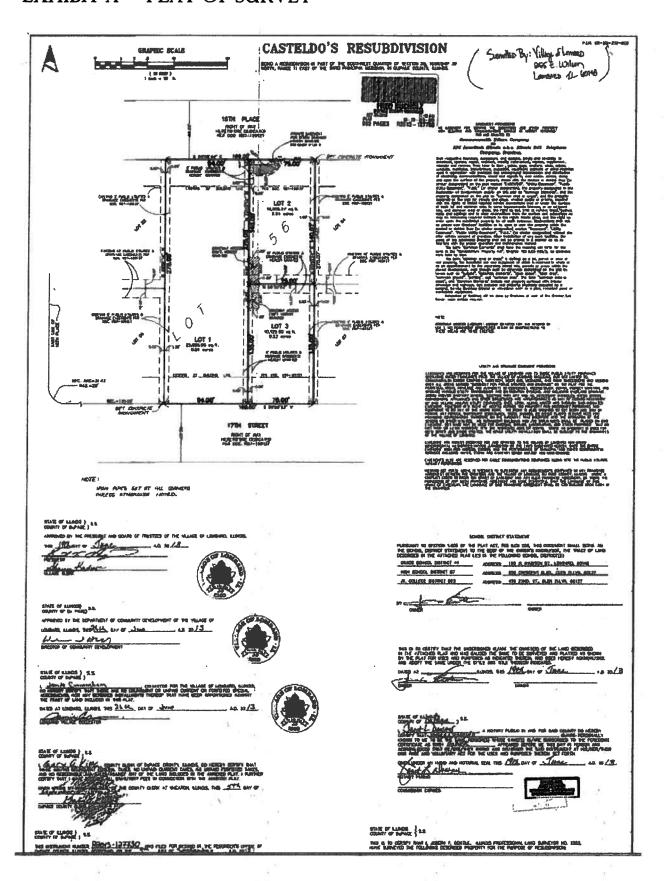
The following is an excerpt from the Lombard Zoning Ordinance. A detailed response to all of these standards should be provided for all variations of the Lombard Zoning Ordinance and Lombard Sign Ordinance.

#### SECTION 155.103.C.7 OF THE LOMBARD ZONING ORDINANCE:

The regulations of this ordinance shall not be varied unless findings based on the evidence presented are made in each specific case that affirms each of the following standards:

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## EXHIBIT A - PLAT OF SURVEY



## EXHIBIT B - SITE PLAN

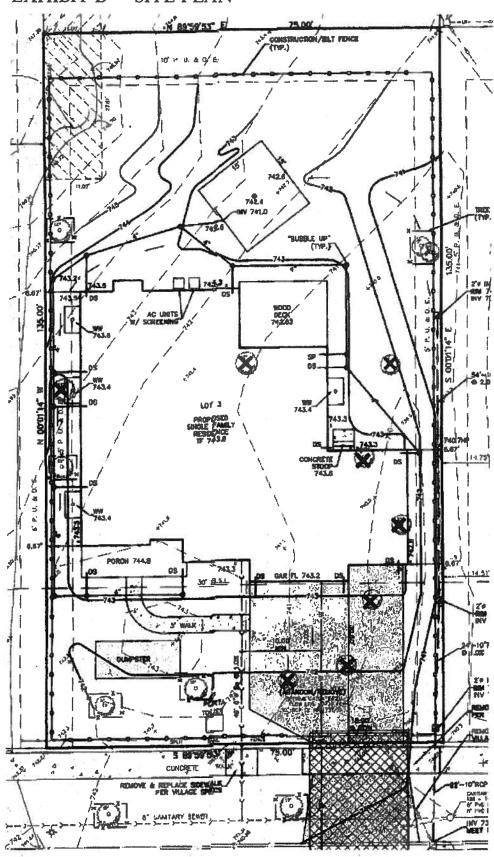
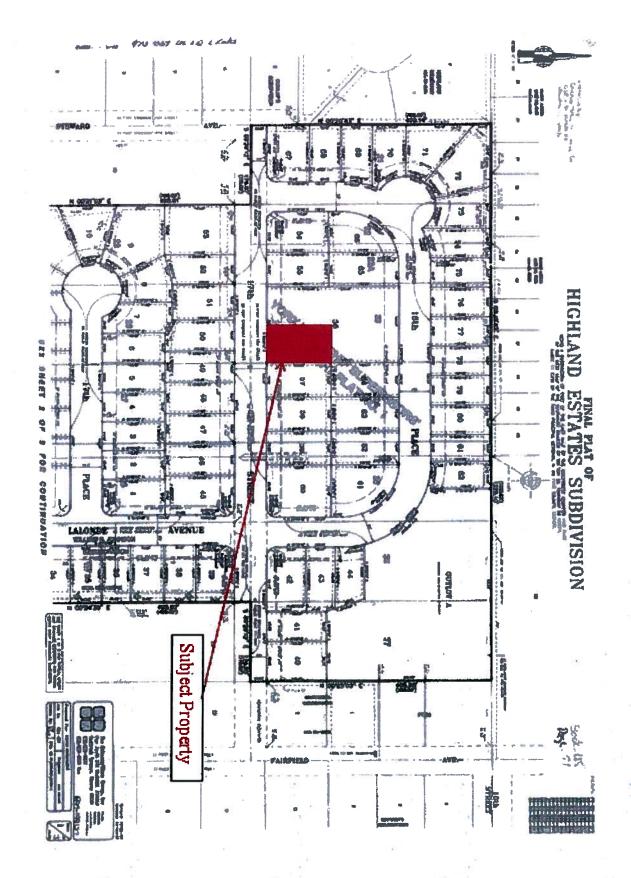


EXHIBIT C - PORTION OF THE HIGHLAND ESTATES/PROVIDENCE SUBDIVISION



## Urish, Tami

From:

Donna Naughton <dnaughton603@gmail.com>

Sent:

Thursday, January 22, 2015 8:39 AM

To:

Urish, Tami

Subject:

Petition for house set back

Good morning,

We do not mind if the house on 17th street and 17 place is set back 30 feet.

Sincerely

Donna and john Naughton

365 E 17th Street

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ORDINANCE NO.	
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# AN ORDINANCE APPROVING A VARIATION OF THE LOMBARD ZONING ORDINANCE TITLE 15, CHAPTER 155 OF THE CODE OF LOMBARD, ILLINOIS

(ZBA 15-01; 382 E. 17th Street)

WHEREAS, the President and Board of Trustees of the Village of Lombard have heretofore adopted the Lombard Zoning Ordinance, otherwise known as Title 15, Chapter 155 of the Code of Lombard, Illinois; and,

WHEREAS, the subject property is zoned R2 Single Family Residence District; and,

WHEREAS, an application has been filed with the Village of Lombard requesting a variation from Section 155.407(F)(1) of the Lombard Zoning Ordinance to reduce the front yard setback to thirty (30) feet in lieu of the formulated front yard setback requirements for a principal structure; and,

WHEREAS, a public hearing has been conducted by the Zoning Board of Appeals on January 28, 2015 pursuant to appropriate and legal notice; and,

WHEREAS, the Zoning Board of Appeals has forwarded its findings to the Board of Trustees with a recommendation of approval for the requested variation; and,

WHEREAS, the President and Board of Trustees have determined that it is in the best interest of the Village of Lombard to approve the requested variation.

NOW, THEREFORE, BE IT ORDAINED BY THE PRESIDENT AND BOARD OF TRUSTEES OF THE VILLAGE OF LOMBARD, DU PAGE COUNTY, ILLINOIS, as follows:

SECTION 1: That a variation is hereby granted from the provisions of Title 15, Chapter 155, Section 155.407(F)(1) of the Lombard Zoning Ordinance to reduce the front yard setback to thirty (30) feet in lieu of the formulated front yard setback requirements for a principal structure.

**SECTION 2:** This ordinance shall be granted subject to compliance with the following conditions:

1. The subject property shall be developed in substantial conformance with the plans submitted by the petitioner and prepared by JGM Consulting Engineers, dated September 12, 2014.

Ordinance No				
Re:	ZBA 15-01			
Page	2			

- 2. The petitioner shall apply for and receive a building permit for the proposed plans.
- 3. Such approval shall become null and void unless work thereon is substantially under way within 12 months of the date of issuance, unless extended by the Board of Trustees prior to the expiration of the ordinance granting the variation.
- 4. In the event that principal structure on the subject property is damaged or destroyed to fifty-percent (50%) of its value, the new structure shall meet the required front yard setback.

**SECTION 3:** This ordinance is limited and restricted to the property generally located at 382 E. 17<sup>th</sup> Street, Lombard, Illinois, and legally described as follows:

LOT 3, BEING A RESUBDIVISION IN PART OF THE SOUTHWEST QUARTER OF SECTION 20, TOWNSHIP 39 NORTH, RANGE 11, EAST OF THE THIRD PRINCIPAL MERIDIAN, RECORDED SEPTEMBER 5, 2013 AS DOCUMENT R2013-127750 IN DUPAGE COUNTY, ILLINOIS.

Parcel No: 06-20-310-014

<b>SECTION 4:</b> This ordinance shall be in full force and effect from and after its passage, approval and publication in pamphlet form as provided by law.
Passed on first reading this day of, 2015.
First reading waived by action of the Board of Trustees this day of, 2015.
Passed on second reading this day of, 2015.
Ayes:
Nayes:
Absent:
Approved this day of, 2015

Keith Giagnorio, Village President

Ordinance No	
Re: ZBA 15-01	
Page 3	
ATTEST:	
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Sharon Kuderna, Village Clerk	
Published by me this day of	2015
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Sharon Kuderna, Village Clerk	_
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