

VILLAGE OF LOMBARD
REQUEST FOR BOARD OF TRUSTEES ACTION
For Inclusion on Board Agenda
Bids and Proposals

TO : President and Village Board of Trustees
FROM : Scott Niehaus, Village Manager
DATE : August 8, 2017 Agenda Date August 17, 2018
TITLE : FY 2017 Water Meter Replacement Project PWU-17-15
SUBMITTED BY: Brian Jack, Utilities Superintendent

RESULTS:

Date Bids Were Published 6/12/17 Bidding Closed 7/12/17
Total Number of Bids Received 6
Total Number of Bidders Meeting Specifications 6
Bid Security Required X Yes No
Performance Bond Required X Yes No
Were Any Bids Withdrawn Yes X No
Explanation:
Waiver of Bids Requested? Yes X No
If yes, explain:
Award Recommended to Lowest X Yes No
Responsible Bidder?
If no, explain: Purchase from manufacturer's authorized distributor.

FISCAL IMPACT:

Engineer's estimate/budget estimate \$5,500,000.00
Amount of Award \$3,742,552.25

BACKGROUND/RECOMMENDATION:

Award a contract for water meter replacemtn and AMI Software and accessories, in the amount not to exceed \$3,742,552.25 to Water Resources, Inc. of, Elgin, IL.

Has Recommended Bidder Worked for Village Previously X Yes No
If yes, was quality of work acceptable X Yes No
Was item bid in accordance with Public Act 85-1295? X Yes No
Waiver of bids - Public Act 85-1295 does not apply Yes

REVIEW (as needed):


Village Attorney XX Date
Finance Director XX Date
Village Manager XX Date

NOTE: All materials must be submitted to and approved by the Village Manager's Office by 4:30 pm, Wednesday, prior to the Board Agenda distribution.



MEMORANDUM

To: Scott Niehaus, Village Manager

Through: Carl S. Goldsmith, Director of Public Works 

From: Brian Jack, Utilities Superintendent 

Date: August 8, 2017

Subject: FY 2017 Water Meter Replacement Project PWU-17-15

BACKGROUND

Accounting of water consumption through the Village water meter network is a crucial function for revenue collection and proper accounting of water consumption for state regulatory agencies. The Public Works Department presented a plan to the Public Works Committee to initiate a water meter change out project for the commercial meters in 2011 to begin the replacement of the circa 1980's meters and touch pad reading technology to new meters and an advanced AMI (Automated Metering Infrastructure) for water accounting. At that time the Village studied that the larger users (commercial accounts) were to be replaced first as the Village would benefit from a higher revenue capture.

Staff developed the process for specifying the AMI Project, and provided a detailed analysis of the entire meter network. The AMI infrastructure (backbone) of the system was installed in 2011, replacement of the commercial and multi-family meters, and to monitor the performance/accuracy of the remainder of the residential water meters to determine the break point to initiate the change out of those meters.

In 2010 staff met with several vendors of AMI systems and determined that Sensus Flexnet was the best option for the Village and incorporated that system into the Village's water meter network. As the system and meters were installed, the issues arose with the system and the vendor regarding read rates, technological support, and software reporting options and functionality not available to the Village that were assumed advertised to be included in the initial project scope.

The vendor and supplier of the Sensus Flexnet System, HD Supply of Carol Stream, IL, struggled to meet the requests for support from the Village due to their limited staff and resources forcing the Village to "manage" within the system and not take full advantage of the software capabilities without added costs. The Village endeavored to

work with the vendor to correct these issues and some success was had. However, the vendor approached the Village in 2015 with a new software package, Sensus Logic, that would be a required upgrade for the current system due to support being phased out of the current Flexnet system. This upgrade was above and beyond the annual support and was an unanticipated cost to the Village of approximately \$85,000 in which staff prepared for this upgrade in the FY 2016 budget.

As the residential water meters reached the break point in loss of accuracy, the Public Works and Finance Departments began researching all avenues for AMI systems including other vendors of water meters and AMI systems. During this process, Sensus presented to the Village another software system, Sensus Analytics, they were developing and that the Sensus Logic system was not going to be supported in 2016 and the Village would have to upgrade to the Sensus Analytic software system at an additional cost similar to the Sensus Logic system.

Staff also researched other AMI Systems including Neptune and Badger Metering Systems. Both offered the same type of AMI system, with Neptune using a fixed base radio read system and Badger using a cellular and hybrid radio and cellular system. A pilot program for the Neptune system was installed in 2016 to study the capabilities of that system as well as multiple trips and discussions to other municipalities with the Neptune AMI system already in place. Representatives from Public Works and Finance reviewed the capabilities and real life experience from the other municipalities and received glowing reviews. Staff reviewed the Badger system, but determined that the cellular reading technology and higher cost would not fit what the Village is looking for.

The Village sought out an Illinois EPA revolving loan to fund the water meter replacement project. Part of the stipulation of the loan was that the bidding process would have to be an open bid. The Village solicited a full water meter replacement project to include new residential meters, potential new AMI software, and water meter reading infrastructure.

Six (6) qualified bids were received and included the top three (3) meter manufactures in the country. The results are recorded below and enclosed in the bid tab:

Company	Meter Type	Bid
Water Resources, Inc.	Neptune	\$3,742,552.25
United Meters, Inc.	Sensus iPerl	\$4,386,122.00
Untied Meters, Inc.	Sensus SR11	\$4,270,468.00
United Meters, Inc.	Sensus accuSTREAM	\$3,956,785.00
Calumet City Plumbing	Badger Hybrid	\$5,199,995.00
Calumet City Plumbing	Badger Cellular	\$5,764,890.00

The Budget estimate for this project is \$5,500,000.00 in the Capital Improvement Plan with the low bid of \$3,742,552.25 and under budget estimate by \$1,757,447.75 lessening the loan repayment burden.

Staff has diligently researched every avenue of AMI systems including the current vendor and SEMSUS AMI System and has come to the conclusion that the Neptune AMI system would most benefit the Village. The shortcomings of the current vendor, inconsistent support and software upgrades have tarnished the reliability and reliance with the current vendor HD Supply and AMI provider Sensus. Neptune Technology Group and vendor Water Resources Inc. has provided excellent attentiveness and support over the pilot program and staff research. Both the Public Works and Finance Departments are in full support in partnering with Neptune and Water Resources to provide an excellent AMI system that will be lower in cost to install, maintain, and upgrade to meet the ever changing technology environment with no surprise costs.

RECOMMENDATION

Based on the research and analysis of the top AMI Systems and favorable bid results, staff recommends that the Village Board of Trustees award a contract for the FY 2017 Water Meter Replacement Project to Water resources Inc., in the amount not to exceed \$3,742,552.25 for as the lowest responsible and responsive bidder.

Water Meter Replacement Bid Tabulation

DATE:		July 12, 2017	
TIME:		10:00 AM	
DOCUMENT # PMU 17-15		NAME & ADDRESS OF BIDDER	
DOCUMENT NAME:		Water Meter Replacement	
CONTRACT QUANTITIES		Notes	
NO	ITEM	QUANTITY	UNIT PRICE
1	Advanced Metering Infrastructure System	Lump Sum	1
2	Remove and Replace Water Meter - 5/8"	Each	9,217
3	Remove and Replace Water Meter - 3/4"	Each	920
4	Remove and Replace Water Meter - 1"	Each	458
5	Remove and Replace Water Meter - 1 1/2"	Each	17
6	Remove and Replace Water Meter - 2"	Each	6
7	Integrate Existing Water Meter into Advanced Metering Infrastructure System	Each	3,280
8	Ground/Jumper Wire	Each	500
GRAND TOTAL			
DATE:		July 12, 2017	
TIME:		2:010:00 AM	
DOCUMENT # PMU 17-15		NAME & ADDRESS OF BIDDER	
DOCUMENT NAME:		Public Information Notification	
Signage		CONTRACT QUANTITIES	
EXCEPTIONS		Notes	
NO	ITEM	QUANTITY	UNIT PRICE
1	Advanced Metering Infrastructure System	Lump Sum	1
2	Remove and Replace Water Meter - 5/8"	Each	9,217
3	Remove and Replace Water Meter - 3/4"	Each	920
4	Remove and Replace Water Meter - 1"	Each	458
5	Remove and Replace Water Meter - 1 1/2"	Each	17
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7	Integrate Existing Water Meter into Advanced Metering Infrastructure System	Each	3,280
8	Ground/Jumper Wire	Each	500
GRAND TOTAL			

UNIT PRICE	TOTAL	UNIT PRICE	TOTAL	UNIT PRICE	TOTAL	UNIT PRICE	TOTAL
93,000.00	\$93,000.00	93,000.00	\$93,000.00	93,000.00	\$93,000.00	548,110.00	\$548,110.00
340.00	\$3,133,780.00	328.00	\$3,023,176.00	299.00	\$2,755,893.00	340.00	\$3,133,780.00
357.00	\$328,440.00	354.00	\$325,680.00	321.00	\$285,320.00	365.00	\$335,800.00
407.00	\$186,406.00	402.00	\$184,116.00	367.00	\$168,086.00	380.00	\$178,620.00
672.00	\$14,824.00	672.00	\$14,824.00	672.00	\$14,824.00	845.00	\$14,365.00
1,702.00	\$10,212.00	1,702.00	\$10,212.00	1,702.00	\$10,212.00	1,120.00	\$8,720.00
182.00	\$598,960.00	182.00	\$598,960.00	182.00	\$598,960.00	295.00	\$967,600.00
45.00	\$22,500.00	45.00	\$22,500.00	45.00	\$22,500.00	30.00	\$15,000.00
\$4,386,122.00		\$4,276,468.00		\$3,956,785.00		\$5,199,995.00	
\$4,386,122.00		\$4,276,468.00		\$3,956,785.00		\$5,199,995.00	

UNIT PRICE	TOTAL	UNIT PRICE	TOTAL	UNIT PRICE	TOTAL	UNIT PRICE	TOTAL
271.25	\$2,500,111.25	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00
381.25	\$367,850.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00
330.00	\$151,140.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00
600.00	\$10,200.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00
750.00	\$4,500.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00
3,280	\$574,000.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00
500	\$15,000.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00
\$3,742,552.25		\$0.00		\$0.00		\$0.00	



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Bidding Review Certification and Checklist for Construction Contracts

Loan Applicant: Village of Lombard

Loan No. 17-5486

Project Description: Water Meter Replacement Project

Yes No N/A Documentation Required for Bid Approval

1. The Bid Advertisement was published in a daily, regional newspaper, [Dodge Reports](#), or approved equivalent. The ad notified bidders that this procurement is subject to regulations contained in the Procedures for Issuing Loans from the WPCLP or the PWSLP, the Davis-Bacon Act, the Employment of IL Workers on Public Works Act, the President's Executive Order 11246, the Use of American Iron and Steel Requirements, and the Loan Applicant's policy on the increased use of DBEs. [Ref. 662.620(b)(1) or 365.620(b)(1)]

A. A copy of both the Newspaper Ad and the Certificate of Publication are attached **OR**
 A screenshot of the online ad is attached along with a payment receipt.
 B. Name of Newspaper or Equivalent: Daily Herald
 C. Date of Publication: June 23, 2017
 D. Date of Bid Opening: July 12, 2017 E. Bid Expiration Date: October 12, 2017

2. A copy of the Bid Tabulation is attached. [Ref. 662.620(b)(4)(A) or 365.620(b)(4)(A)]
 A. Number of bids received: 6 B. Amount of lowest BASE bid: \$3,742,552.25
 C. Amount of highest BASE bid: \$5,765,890.00

3. The Consultant's Analysis of Bids and Recommendation to Award is attached. [Ref. 662.620(b)(2)(C) or 365.620(b)(2)(C)]

4. A copy of the proposal (bid) signed by selected contractor is attached.

5. Applicant has prepared a Notice of Intent to Award and a copy is attached. [Ref. 662.620(b)(4)(A) or 365.620(b)(4)(A)]. The notice is dated: August 17, 2017

A. If any bid alternates (deductive or additive) were accepted, list and include costs.

B. Accepted Bid Alternates were approved by the Agency's Permit Section?

6. The applicant received a minimum 5% Bid Bond or Cashier's Check from the selected contractor and a signed Power of Attorney (for bid bond only). [Ref. 662.620(a) or 365.620(a)] A copy is attached.

7. Selected contractor submitted the lowest, responsive, responsible bid.

A. If not, is written justification disqualifying the apparent low bidder attached? [Ref. 662.620(b)(4)(A) or 365.620(b)(4)(C)].

B. Has the selected contractor been debarred or suspended?
 Information may be verified at: www.sam.gov/portal/public/SAM

C. Are there any appeals or protests? [Ref. 662.640 or to 365.640] If YES, alert the Illinois EPA.

8. Has the Illinois EPA issued a valid construction permit for this project?

A. If YES, provide the issue date and Permit No. _____

B. If NO, provide an explanation: Maintenance Project - No Permit Required

9. Bid quantities, major equipment, and suppliers are consistent with the Agency approved Plans & Specifications and/or Illinois EPA Construction Permit.

A. If NO, has the Agency approved the changes? (Changes must be approved by the Permit Section).
 If not, provide an explanation.

Yes No N/A

- 10. Were any addenda issued during the bidding period? [Ref. 662.620(b)(2)(C) or 365.620(b)(2)(C)]
 - A. Copies of all Addenda are attached. All addenda require Agency approval.
 - B. Addenda were distributed to all prospective bidders?
 - C. The following addenda were previously submitted & approved by Illinois EPA?
Addenda Numbers: _____
 - D. The following addenda will be approved at the time of bid review?
Addenda Numbers: _____
 - E. If a supplemental construction permit was issued due to addenda, a copy is attached.
- 11. The signed bid proposal contains the Non-Collusion and Certification Statements (verbatim) [Ref. 662.620(b)(2)(G & H) or 365.620(b)(2)(G & H)] A copy is attached.
- 12. Davis-Bacon Wage Act Compliance - The bid proposal OR the contract documents must include the Davis-Bacon Wage Act language (verbatim) as contained within the Illinois EPA's example documents. Wage Rate Determinations are normally set on the bid opening date and are available at www.wdol.gov.
 - A. Davis-Bacon language is in the bidder's PROPOSAL.
 - B. Davis-Bacon language is in the CONTRACT documents on Page No. 50
 - C. A copy of the applicable Wage Rate Determinations is attached.
- 13. The following certifications were received from the selected contractor.
 - A. Certification of Nonsegregated Facilities. [Ref. 662.620 or 365.620(d)(6)] Page No. 45
 - B. Certificate Regarding Bid Rigging and Rotating (Criminal Code 33E) [Ref. 662.620(b)(2)(G)(iii) or 365.620(b)(G)(iii)] Page No. 53
 - C. Certificate Regarding Debarment, Suspension, and other Responsibility Matters. [Ref. 662.620(d)(5) or 365.620(d)(5) Page No. 47
 - D. Certification Regarding the Use of American Iron and Steel Products (Consolidated Appropriations Act, 2014) on Page No. 62
- 14. Federal DBE requirements for this project have been met? [(40 CFR Part 33)] See attached Pages 3 thru 5. Guidance is available on the Illinois EPA's website and in the example contract documents.
- 15. Contract time has been provided? The length of time to complete the project is 365 days. This information is located on Page No. 10 of the Contract Documents.
- 16. Contractor's list of subcontractors submitting quotes is attached. If no, provide an explanation.
- 17. For line item bids only: Has the Illinois EPA EXCEL bid schedule been submitted to the Illinois EPA?

By signing this document, I certify that the above information is, to the best of my knowledge, true and accurate. I agree to fully comply with the State of Illinois' Procedures for Issuing Loans from the Water Pollution Control Loan Program and/or the Procedures for Issuing Loans from Public Water Supply Loan Program. Furthermore, the proposal is consistent with approved specifications for this loan project in terms of quantity, description and eligibility.

Keith T. Giagnorio
Authorized Representative's Printed Name

Village President
Title

Authorized Representative's Signature

Date

Below this line for Illinois EPA Use Only

This proposal is approved for award to _____ (insert contractor's name) in the allowable amount of \$ _____ which includes the base bid and any accepted alternates. Ineligible contract costs of \$ _____ were removed.

All addenda (Items 10 C & D) have been approved by IFAS and Permits (if necessary). _____ (PM Initial).

PM's Signature

Date

Supervisor's Concurrence

Date



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Disadvantaged Business Enterprise Review Construction Contracts/Equipment with Labor Involved

Loan Applicant: Village of Lombard

Loan Number: 17-5486

Loan Applicant Responsibilities

Yes No N/A

- 1. The Loan Applicant has submitted evidence of placing an "advertisement for bids" in a daily, regional newspaper for a minimum of one day. The advertisement must state, "this procurement is subject to the Loan Applicant's policy regarding the increased use of Disadvantaged Business Enterprises". See Item #1 of the "Bidding Review Checklist" and the example advertisement contained within the Illinois EPA's "Front End Documents".

If an online advertisement was placed with the "Dodge Reports" or an equivalent website, a screenshot of the advertisement along with the webpage address and a receipt must be attached.

- 2. Length of bidding period by Loan Applicant allows the potential prime contractor time to advertise for DBE subcontractors. The recommended time is 45 days and the minimum is generally 30 days.

30 Days

- 3. Loan Applicant held a Pre-bid meeting for potential bidders? A Pre-bid meeting is highly recommended.

Date of Pre-Bid Meeting: June 26, 2017

Bidder/Prime Contractor Responsibilities

Responsiveness Determination

The following information must be submitted with the bid.

Yes No N/A

- 1. **Completed, signed certification from the bidder(s)**, attesting that the bidder will award no subagreements, including the procurement of equipment, materials, supplies, and services, in the performance of this contract.

OR

- 2. "Certificate of Publication" and copy of the advertisement from a daily, regional newspaper is attached. If certificate is not available other evidence/proof of publication such as actual page from the newspaper MAY be accepted. If an online advertisement was placed with the "Dodge Report" or an equivalent website, a screenshot of the advertisement along with the webpage address, and a receipt must be attached. All advertisements must run one day at least 16 days prior to bid opening.

A. Date of Bidder Advertisement: June 23, 2017

B. Date of Bid Opening: July 12, 2017

- 3. If DBEs will be utilized, a completed **Illinois EPA DBE Form #3** from each Disadvantaged Business to be utilized attesting that they are a Disadvantaged Business. This form must be signed by the Prime Contractor and Subcontractor, and include the DBE's name, address, telephone number, a description of the work, DBE certifying Agency, and estimated cost of the subcontract.

- 4. If DBEs will be utilized, a signed certification from the Prime Contractor attesting that the prime contractor has no dominating or conflict of interest with the Disadvantaged Business Enterprise to be utilized. **Illinois EPA DBE Form #1** contains this phrase and may be used for this purpose.

Yes No N/A

- 5. Names, addresses, telephone numbers of Disadvantaged Businesses which submitted proposals, but will not be utilized. Justification for their non-utilization must be provided. **Illinois EPA DBE Form #1** may be used to report this information.
- 6. In instances where the bidder(s) did not receive any inquiries or proposals from Disadvantaged Businesses prior to bid opening, the bidder(s) must provide a written certification attesting that no responses or proposals were received. **Illinois EPA DBE Form #1** may be used to report this information.
- 7. Prime contractor's list of all DBE and non-DBE subcontractors submitting proposals/quotes is attached. List will include names, addresses, e-mails, phone numbers, DBE status, and what work the entity bid or quoted (painting, welding, supplies, etc). List will be maintained during the project & made available upon request. **Illinois EPA DBE Form #4** may be used to report this information.

Responsibility Determination

Yes No N/A

- 1. The Prime Contractor (low, responsive, responsible bidder) must provide DBE subcontractors that have been selected to perform work with a Letter of Intent signed by the Prime Contractor and the DBE subcontractor. The Letter of Intent must describe work that will be performed by the subcontractor and the price of the work.

Comments

By signing this document, I certify that the above information regarding the use of Disadvantaged Business Enterprises is, to the best of my knowledge, true and accurate. I understand that DBE forms and guidance documents may be obtained from the Illinois EPA website or by contacting the Infrastructure Financial Assistance Section at 217-782-2027.

Keith T. Giagnorio

Authorized Representative's Printed Name

Village President

Title

Authorized Representative's Signature

Date



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DBE Review - A/E Contracts for Construction Phase Services

Loan Applicant: Village of Lombard

Loan Number: 17-5486

Consultant Services' Affirmative Effort Requirements

The following information must be completed and requested documentation must be submitted at the time bids are reviewed.

Yes No N/A

- 1. A signed certification from an authorized representative of the consulting firm attesting that the consultant will award no subagreements, including the procurement of equipment, materials, supplies, and services, in the performance of this contract.

OR

- 2. "Certificate of Publication," and/or adequate evidence of proof of publication including actual copy of the newspaper advertisement from a daily, regional newspaper. Advertisement should run one day at least 16 days prior to bid opening or award.
If an online advertisement was placed with the "Dodge Report" or an equivalent website, a screenshot of the advertisement along with the webpage address, and a receipt must be attached.
- 3. Copies of executed agreements with Disadvantaged Businesses to be utilized.
- 4. Names, addresses, telephone numbers of Disadvantaged Businesses that submitted proposals, but will not be utilized. Justification for their non-utilization must be provided. (**Illinois EPA DBE Form #2**)
- 5. Completed, signed certification from each Disadvantaged Business to be utilized, attesting that they are a Disadvantaged Business as defined by the Recipient. (**Illinois EPA DBE Form #3**)
- 6. Completed, signed certification from consultant(s) utilizing Disadvantaged Business, attesting that the consultant has no dominating or conflict of interest with the Disadvantaged Business to be utilized. (**Illinois EPA DBE Form #2**)
- 7. In instances where the consultant does not receive any inquiries or proposals from Disadvantaged Businesses prior to bid opening, the consultant must provide a written certification attesting that no responses or proposals were received. (**Illinois EPA DBE Form #2**)

Comments:

NOTICE OF INTENT TO AWARD

To: Water Resources, Inc.
390 Sadler Avenue
Elgin, IL 60120

Project Description: Water Meter Replacement Project

The OWNER has considered the BID submitted by you for the above described WORK, in response to its Advertisement for Bids, dated July 12, 2017 and Information for Bidders.

You are hereby notified that your BID will be accepted, contingent upon Illinois Environmental Protection Agency (IEPA) approval, for items in the amount of \$3,742,552.25.

You will be required by the Information for Bidders to execute the Agreement and furnish the required CONTRACTOR'S Performance BOND, Payment BOND and certificates of insurance within ten (10) calendar days from the date of the final Notice to be sent upon IEPA approval, to you.

Dated this day of _____

Village of Lombard
OWNER

By: _____

Title: Village President