PLAN COMMISSION

INTER-DEPARTMENTAL REVIEW COMMITTEE REPORT

201-275 W. ROOSEVELT ROAD

June 4, 2018

Title

PC 18-17

Petitioner/Property Owner

Roosevelt Associates Limited Partnership Next Realty, LLC 5215 Old Orchard Road, 880 Skokie, IL 60077

Property Location

201 W. Roosevelt Road 03-31-403-035 (Trustee District #2)

Zoning

B4A Roosevelt Road Corridor Zoning District

Existing Land Use

Drive through only restaurant

Comprehensive Plan

Community Commercial

Approval Sought

Conditional use to allow for a Drive Through facility and outdoor service area and amendments to the Planned Development within the B4A Roosevelt Road Corridor Zoning District.

Prepared By

Tami Urish Planner I



LOCATION MAP

PROJECT DESCRIPTION

The petitioner is proposing to replace the existing drive through only Starbucks with a Starbucks restaurant with a drive through and outdoor seating. The proposed project is within a Planned Development that allowed for a third principal building and a third freestanding sign.

APPROVAL(S) REQUIRED

As the existing structure is being removed the following zoning entitlements need to be re-established:

- Grant a conditional use, pursuant to Section 155.419(G)(2)(b) of the Zoning Ordinance, to allow for a drive-through facility;
- 2. Grant a conditional use, pursuant to Section 155.419(G)(2)(a) of the Zoning Ordinance, to allow for an outside service area;
- 3. An amendment to Ordinances 3710 and 3711 which granted approval to allow for the establishment of three principal structures and three (3) freestanding signs on the subject property.

EXISTING CONDITIONS

The subject property is currently improved with a drive through only version of a Starbucks.

PROJECT STATS

Lot & Bulk

Parcel Size:

25,500 sq ft

Building Area:

2,260 sq. ft.

Tenant Area:

2,810 sq. ft.

Lot Coverage:

approx. 90%

Reqd Setbacks & Lot Dimensions – Existing (Proposed)

Front:

57'

Interior Side:

48'

(East)

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Interior Side:

30'

(West)

Rear:

74'

Lot Width:

Approx. 150'

Parking Spaces

 $\begin{array}{l} Shared-552\ Parking\ Spaces,\\ includes\ 18\ ADA\ spaces \end{array}$

Submittals

- Petition for a public hearing, submitted April 17, 2018;
- 2. Response to Standards for Conditional Uses; and
- 3. Plat of Survey, prepared by ALTA/ACSM, dated September 28, 2009 and submitted April 17, 2018.
- Plans, prepared by Group Z Design Architecture dated and submitted on April 17, 2018.
- Landscape Plan, prepared by Woolpert dated and submitted on April 17, 2018.

INTER-DEPARTMENTAL REVIEW

Building Division:

The Building Division has no issues or concerns regarding the project at this time. Additional comments may be forthcoming during permit review.

Fire Department:

The Fire Department has no comments. Should the petition be approved, additional comments may be forthcoming during permit review.

Private Engineering Services:

Private Engineering Services (PES) has no issues or concerns regarding the project at this time. Should the petition be approved, additional comments may be forthcoming during permit review.

Public Works:

The Department of Public Works has no comments. Should the petition be approved, additional comments may be forthcoming during permit review.

Planning Services Division:

The Planning Services Division (PSD) notes the following:

1. Surrounding Zoning & Land Use Compatibility

	Zoning Districts	Land Use
North	B4A	Mixed Commercial
South	R2 and R5	Residential
East	B4A	Commercial/Car Dealership
West	B4A	Commercial/Bank

The subject property is compatible with surrounding land uses of general commercial. The new building is more than 700 feet from the nearest residential properties to the south with the strip center buildings acting as a buffer.

2. Comprehensive Plan Compatibility

The Comprehensive Plan recommends Community Commercial. The proposed restaurant is consistent with this recommendation and surrounding uses.

3. Zoning & Sign Ordinance Compatibility

The proposed structure meets all lot, bulk, and setback standards for the B4A Roosevelt Road Corridor Zoning District.

Conditional use for a drive-through establishment

As shown on the petitioner's plan, they propose a similar configuration as the existing lay out of a single lane drive through facility with required escape lane as part of their petition. Vehicles would enter from the north and proceed in a counter-clockwise fashion around the building. The order menu is located on the southeast side of the building and the pick-up window is located on the north side of the building.

The plan shows eight stacking spaces, which meets code requirements. However, the counter-clockwise configuration provides additional space for more than eight vehicles to que down the far eastern drive aisle or possibly curves around the drive aisle to the south of the building. This will prevent the hazard of any additional cars blocking traffic on Roosevelt Road.



Existing conditions

The petitioner anticipates that the majority of traffic leaving the drive-through will circulate north through the via the driveway onto Roosevelt Road.

In 1993, Ordinance 3710 granted approval of a drive-through for "Caffino drive thru express". "Caffino drive thru express" was once located in the tenant space which is now Starbucks. As the current Starbucks facility is being razed to accommodate the new location, the conditional use to establish a drive through would apply to the new Starbucks location.

Conditional use for an outdoor service area (outdoor dining)

As shown on the petitioner's plans, they are proposing a 550 square foot outdoor dining area to be located immediately west of the building that will be accessible from inside the building. Staff does not object to this request as it allows for an alternate area for patrons to drink/eat if desired. As the property is not located near any residences, impacts of the outdoor dining function are minimal. However, to ensure that the dining function does not extend into the parking lot, staff recommends that the perimeter of the dining area be fenced. Staff would find a four foot high decorative iron fence with an exit gate as an acceptable type of fence.

Amendments to Past Ordinances of Approval

Ordinance 3710 (June 22, 1993) granted approval for the construction of two (2) additional buildings on one zoning lot (where one building existed). Amending Ordinance 3710 would grant approval for the new location (slightly south of the existing building site) of the Starbucks facility. The proposed Starbuck's restaurant will be replacing an existing drive-through only restaurant. Hence, the number of principal structures (3) within the planned development will not change. Staff recommends approval of this request as the number of structures will not be changing. Ordinance 3711 (June 22, 1993) granted approval for a variation to provide for three free standing signs for a shopping center. The proposed Starbuck's restaurant freestanding sign will be replacing the existing Starbuck's freestanding sign. Hence, the number of freestanding signs (3) within the planned development will not change.

4. Site Plan: Access & Circulation

The circulation of the drive through lane component will be similar as it is replacing an existing drive through lane. The proposed sit down restaurant requires 48 parking spaces per code. As the shopping center has shared parking, an overall review of the parking requirements for the site was completed.

Staff also notes that Ordinance 3712 (June 22, 1993) provided for a 5.5% reduction in the required number spaces for the shopping center. The total number of parking spaces in the shopping center is 552. The total number of proposed parking spaces with the development of the new proposed restaurant is 545 with a loss of seven parking spaces. Staff calculated that per Section 155.602 of the zoning code the required number of parking spaces for the shopping center is 521. The shopping center therefore still maintains a surplus of 24 parking spaces.

As noted above, the circulation of the drive through provides the required eight stacking spaces with additional room to que within the parking lot as opposed to into the street.

5. Elevations

The proposed structure is similar to many of their other free-standing buildings that have been constructed in the Chicago area, as shown on the submitted elevations of comparable stores. Staff is conceptually supportive of the proposed building elevations.

SITE HISTORY

PC 93-16

Conditional use approvals and variations to accommodate the construction of two buildings within the parking lot of the shopping center.

PC 96-10

Conditional use approvals and variations to accommodate the construction of two buildings (Caffino, 201 W. Roosevelt Road [subject property] and Pizzeria Uno, 275 W. Roosevelt Road) within the parking lot of the shopping center.

Certificate of Occupancy

Starbucks Coffee Company occupied the building at 201 W. Roosevelt Road as of October 6, 1999.

PC 07-09

Conditional use approvals and Planned Development amendments for a (Starbucks) restaurant with a drive through and outdoor dining and shopping center signage variations. The project was not pursued and the approvals expired. Staff notes that the location of this proposal was shifted to the west side of the drive aisle providing egress/ingress from Roosevelt Road as opposed to the existing location to the east of the drive aisle.

PC 09-01

Approval for a 132 square foot addition to the existing (Starbucks) building.

FINDINGS & RECOMMENDATIONS

Staff finds that as the proposed drive through facility with outdoor service area and planned development amendments is consistent with its surrounding context, the Village of Lombard Comprehensive Plan, and Zoning Ordinance and is appropriate for the site.

The Inter-Departmental Review Committee has reviewed the standards for the requested conditional use for a drive through facility with outdoor service area and finds that the proposed use **complies** with the standards established by the Village of Lombard Zoning Ordinance, subject to conditions of approval based on the above considerations. As such, the Inter-Departmental Review Committee recommends that the Plan Commission make the following motion for **approval** of PC 18-17:

Based on the submitted petition and the testimony presented, the proposed conditional uses do comply with the standards required by the Village of Lombard Zoning Ordinance and that granting the conditional use permit is in the public interest and, therefore, I move that the Plan Commission accept the findings of the Inter-Departmental Review Committee Report as the findings of the Plan Commission, and recommend to the Village Board **approval** of PC 18-17, subject to the following conditions:

- 1. That the petitioner shall develop the site in accordance with plans prepared by Group Z Design Architecture dated April 17, 2018 submitted as part of this request.
- 2. That the petitioner shall satisfactorily address all comments noted within the Inter-Departmental Review Committee Report; and
- 3. Pursuant to the Zoning Ordinance, the project construction shall commence within one (1) year from the date of approval of the ordinance, or this approval for a conditional shall become null and void unless a time extension has been granted by the Village Board.

Inter-Departmental Review Committee Report approved by:

William J. Heniff, AICP

Director of Community Development

c. Petitioner

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Responses to Standards of Review for Conditional Use Approval and Approval of a Planned Unit Development Amendment

(201-275 Roosevelt Road

Roosevelt Associates Limited Partnership ("Petitioner"), as owner of the property commonly known as 201-275 West Roosevelt Road ("Subject Property"), provides the following responses to the standards of review in accordance with Section 155.103(F)(8) and 155.508(A) of the Lombard Zoning Ordinance ("Zoning Ordinance") regarding Petitioner's request for (i) conditional use approval to allow (a) an outside service area and (b) a drive-through and drive-in establishment and (ii) an amendment to the planned development approvals previously granted for the Subject Property, all to allow demolition of the existing Starbucks restaurant building ("Existing Building") and associated drive-through and drive-in facility ("Existing Facility") located at 201 West Roosevelt Road on the Subject Property and construction of an approximately 2,260 square foot building ("New Building") with outdoor seating, a single-lane drive-through facility and an escape lane ("New Facility") as illustrated and depicted by the plans and renderings submitted herewith.

Conditional Use for Outside Service Area

(a) That the establishment, maintenance, or operation of the conditional use will not be detrimental to, or endanger the public health, safety, morals, comfort, or general welfare.

The establishment, maintenance and operation of the proposed outside service area will not be detrimental to or endanger the public health, safety, morals, comfort or general welfare. The Village previously determined the foregoing when it approved the establishment of an outside service area at the Subject Property nearly 25 years ago under Ordinance No. 3710. Petitioner now seeks conditional use approval of an outside service area in connection with its proposed demolition of the Existing Building and construction of the New Building and New Facility. Petitioner designed the proposed outside service area to avoid any detriment or endangerment to the public health, safety, morals, comfort or general welfare as reflected in the plans submitted herewith.

(b) That the conditional use will not be injurious to the uses and enjoyment of other property in the immediate vicinity for the purposes already permitted, nor substantially diminish and impair property values within the neighborhood in which it is to be located.

The proposed outside service area will not be injurious to the uses and enjoyment of other property in the immediate vicinity of the Subject Property nor substantially diminish and impair property values within the neighborhood of the Subject Property. The proposed outside service area is of a low land use intensity that is merely accessory to the proposed New Building in replacement of the Existing Building, and it is oriented toward the interior of the Subject Property. As a result, it does not have the ability to cause injury to the uses and enjoyment of adjacent property or diminish or impair neighborhood property values.

(c) That the establishment of the conditional use will not impede the normal and orderly development and improvement of the surrounding property for uses permitted in the district.

The proposed outside service area will not impede the normal and orderly development and improvement of the surrounding property because it is of a low land use intensity that is merely accessory to the proposed New Building in replacement of the Existing Building, and it is oriented toward the interior of the Subject Property. Additionally, the proposed service area represents new investment in the Subject Property, which is beneficial to those properties surrounding the Subject Property.

(d) That adequate public utilities, access roads, drainage and/or necessary facilities have been or will be provided.

Public utilities, access roads, drainage and all other facilities necessary to adequately serve the proposed outside service already exist at the Subject Property.

(e) That adequate measures have been or will be taken to provide ingress and egress so designed as to minimize traffic congestion in the public streets.

The proposed outside service are will not have any impact on traffic congestion in the public streets.

(f) That the proposed conditional use is not contrary to the objectives of the current comprehensive plan for the Village of Lombard.

The proposed outside service area is not contrary to the objectives of the Village's current comprehensive plan and, in particular, the Roosevelt Road Corridor plan. In fact, the proposed service area is consistent with that plan's recommendations that "[r]etail establishments and activities should remain the primary land use within integrated shopping centers," "restaurant uses...are considered the most desirable land use" and "outdoor land use activities should be tied directly to the principal land use function of the property."

(g) That the conditional use shall, in all other respects, conform to the applicable regulations of the district in which it is located, except as such regulations may, in each instance, be modified pursuant to the recommendations of the Plan Commission.

The proposed outside service area will conform to the applicable regulations of the B4A Roosevelt Road Corridor District in which the Subject Property is located.

Conditional Use for Drive-Through and Drive-Through Establishment

(a) That the establishment, maintenance, or operation of the conditional use will not be detrimental to, or endanger the public health, safety, morals, comfort, or general welfare.

The establishment, maintenance and operation of the New Facility will not be detrimental to or endanger the public health, safety, morals, comfort or general welfare. The Village previously determined that when it approved the establishment of such a facility at the Subject Property nearly 25 years ago under Ordinance No. 3710. Petitioner now seeks conditional use approval of the New Facility in connection with its proposed demolition of the Existing Building and Existing Facility. Petitioner designed the New Facility to avoid any detriment or endangerment to the public health, safety, morals, comfort or general welfare as reflected in the plans submitted herewith. In fact, the New Facility will improve public safety by providing for increased vehicular stacking in a manner that will not, unlike that portion of the Existing Facility on the south side of the Existing Building, allow three or four stacked vehicles in that Existing Facility to obstruct vehicular ingress and egress to and from Roosevelt Road via the easternmost curb cut on the Subject Property.

(b) That the conditional use will not be injurious to the uses and enjoyment of other property in the immediate vicinity for the purposes already permitted, nor substantially diminish and impair property values within the neighborhood in which it is to be located.

The New Facility will not be injurious to the uses and enjoyment of other property in the immediate vicinity of the Subject Property nor substantially diminish and impair property values within the neighborhood of the Subject Property. The New Facility will improve public safety by providing for increased vehicular stacking in a manner that will not, unlike that portion of the Existing Facility on the south side of the Existing Building, allow three or four stacked vehicles in that Existing Facility to obstruct vehicular ingress and egress to and from Roosevelt Road via the easternmost curb cut on the Subject Property.

(c) That the establishment of the conditional use will not impede the normal and orderly development and improvement of the surrounding property for uses permitted in the district.

The New Facility will not impede the normal and orderly development and improvement of the surrounding property. In addition to the New Facility representing new investment in the Subject Property, which is beneficial to those properties surrounding the Subject Property, the New Facility will improve public safety by providing for increased vehicular stacking in a manner that will not, unlike that portion of the Existing Facility on the south side of the Existing Building, allow three or four stacked vehicles in that Existing Facility to obstruct vehicular ingress and egress to and from Roosevelt Road via the Subject Property's easternmost curb cut.

(d) That adequate public utilities, access roads, drainage and/or necessary facilities have been or will be provided.

Public utilities, access roads, drainage and all other facilities necessary to adequately serve the proposed outside service already exist at the Subject Property.

(e) That adequate measures have been or will be taken to provide ingress and egress so designed as to minimize traffic congestion in the public streets.

The proposed New Facility is designed to minimize traffic congestion in the public streets by providing for increased vehicular stacking in a manner that will not, unlike that portion of the Existing Facility on the south side of the Existing Building, allow three or four stacked vehicles in that Existing Facility to obstruct vehicular ingress and egress to and from Roosevelt Road via the Subject Property's easternmost curb cut.

(f) That the proposed conditional use is not contrary to the objectives of the current comprehensive plan for the Village of Lombard.

The New Facility is not contrary to the objectives of the Village's current comprehensive plan and, in particular, the Roosevelt Road Corridor plan. In fact, the New Facility is consistent with that plan's recommendations that "[r]etail establishments and activities should remain the primary land use within integrated shopping centers," "restaurant uses...are considered the most desirable land use" and "outdoor land use activities should be tied directly to the principal land use function of the property."

(g) That the conditional use shall, in all other respects, conform to the applicable regulations of the district in which it is located, except as such regulations may, in each instance, be modified pursuant to the recommendations of the Plan Commission.

The New Facility will conform to the applicable regulations of the B4A Roosevelt Road Corridor District in which the Subject Property is located.

Planned Development Amendment

(1) Except as modified by and approved in the final development plan, the proposed development complies with the regulations of the district or districts in which it is to be located.

The New Building, New Facility and outside service area comply with all applicable regulations of the B4A Roosevelt Road Corridor District in which the Subject Property is located, and the remaining development existing on the Subject Property will continue to comply with those regulations except as modified by previously approved ordinances applicable to the Subject Property including, specifically, Ordinance Nos. 3710, 3711 and 3712.

(2) Community sanitary sewage and potable water facilities connected to a central system are provided.

Community sanitary sewerage and potable water facilities are currently provided to the Subject Property and will continue to be provided to the Subject Property following demolition of the Existing Building and Existing Facility and construction of the New Building, New Facility and outside service area.

(3) The dominant use in the proposed planned development is consistent with the recommendations of the comprehensive plan of the village for the area containing the subject site.

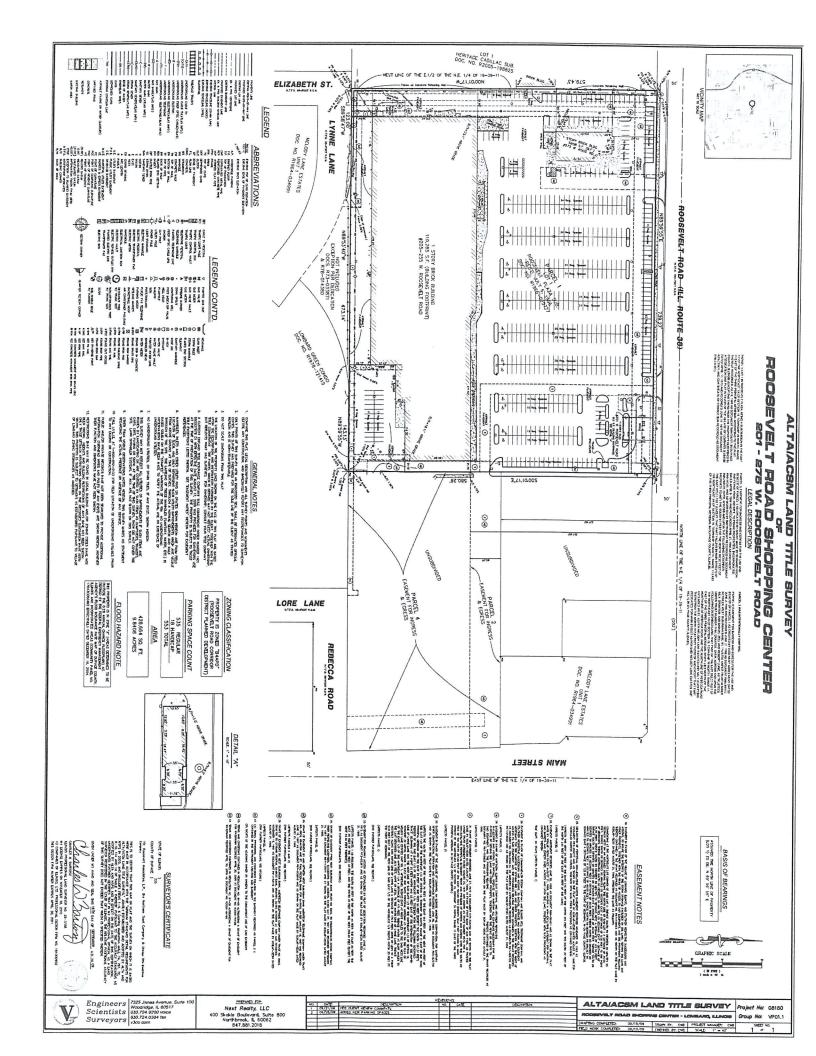
The dominant use of the planned development at the Subject Property, as proposed to be modified with the New Building, New Facility and outside service area, is consistent with the recommendations of the Village's current comprehensive plan and, in particular, the Roosevelt Road Corridor plan, which provides that "[r]etail establishments and activities should remain the primary land use within integrated shopping centers," "restaurant uses…are considered the most desirable land use" and "outdoor land use activities should be tied directly to the principal land use function of the property."

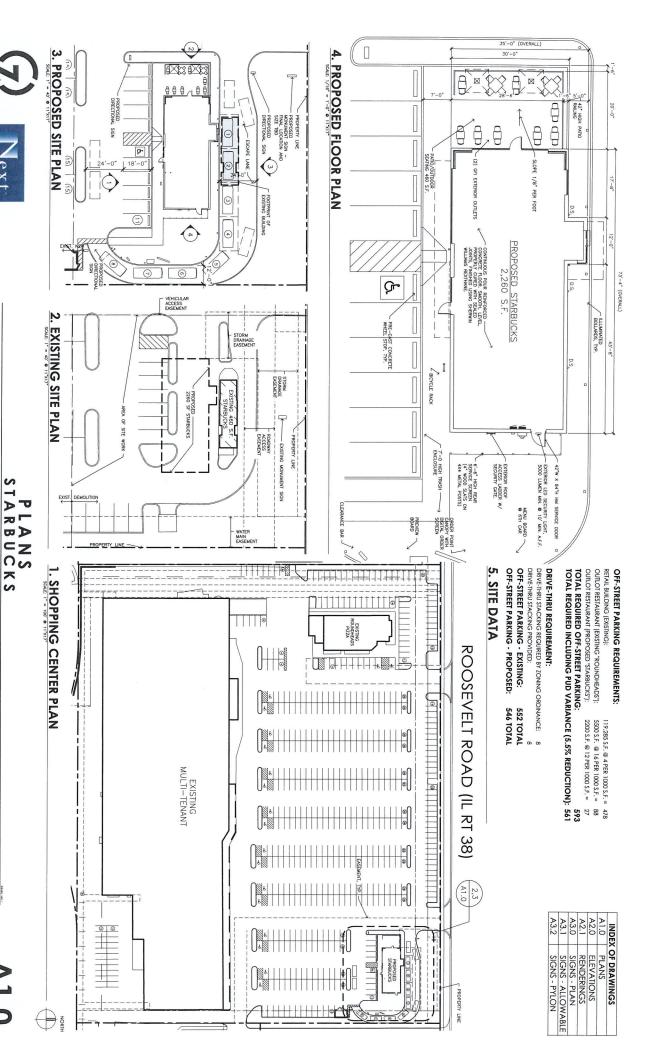
(4) That the proposed planned development is in the public interest and is consistent with the purposes of this zoning ordinance.

The planned development at the Subject Property, as proposed to be modified with the New Building, New Facility and outside service area, is in the public interest of convenience and continued property investment, is consistent with the Zoning Ordinance's purpose of protecting and promoting the health, safety, comfort, convenience and general welfare, and is in furtherance of the more specific purposes of the Zoning Ordinance identified in Section 155.002 thereof.

(5) That the streets have been designed to avoid (a) inconvenient or unsafe access to the planned development, (b) traffic congestion in the streets which adjoin the planned development and (c) an excessive burden on public parks, recreation areas, schools, and other public facilities which serve or are proposed to serve the planned development.

The New Building, New Facility and outside service area will not cause any inconvenient or unsafe access to the planned development, traffic congestion or excessive burden on public parks, recreation areas, schools and other public facilities that serve the Subject Property. However, the proposed New Facility will minimize traffic congestion in the public streets by providing for increased vehicular stacking in a manner that will not, unlike the Existing Facility on the south side of the Building, allow three or four stacked vehicles in that Existing Facility to obstruct vehicular ingress and egress to and from Roosevelt Road via the Subject Property's easternmost curb cut.



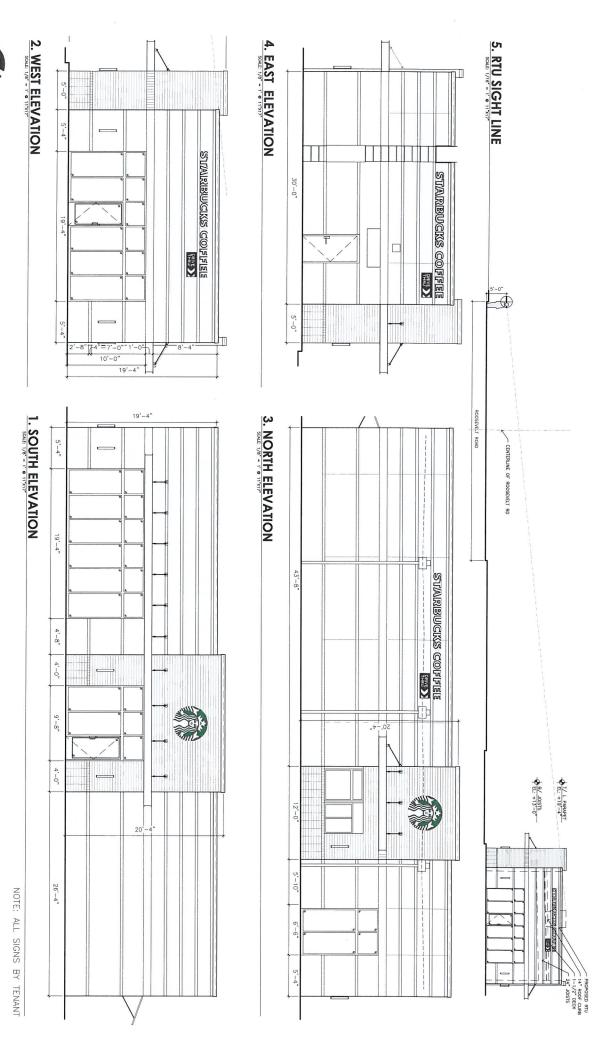


GROUP Z DESIGN

REALIY

201 W ROOSEVELT ROAD, LOMBARD, IL

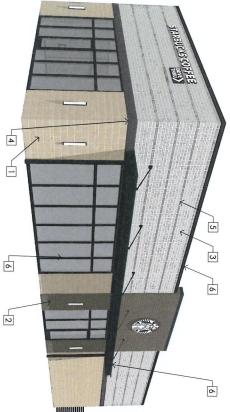
5/16/2018 - Village Plan Commission Review







ELEVATIONS
S T A R B U C K S
201 W ROOSEVELT ROAD, LOMBARD, IL
5/16/2018 - Village Plan Commission Review

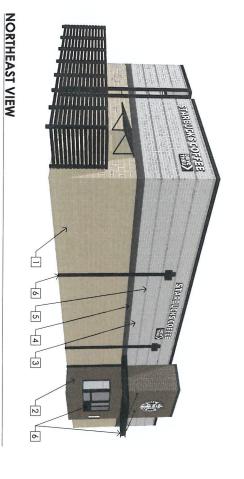


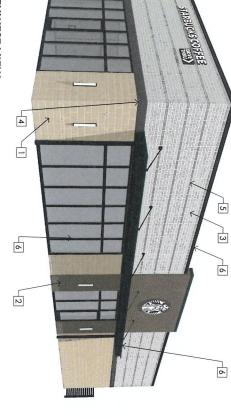
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SOUTHWEST VIEW





SOUTHEAST VIEW

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- "DEER CREEK" HARVARD BRIK MASONRY
 "DARKWOOD" HARVARD BRIK MASONRY [4] "MIDWEST SLATE" - TRENDSTONE PLUS MASONRY
- 3 "WHITE" HARVARD BRIK MASONRY "DARKWOOD" - HARVARD BRIK MASONRY 5 "MIDWEST WHITE" - TRENDSTONE MASONRY
- 6 CHARCOAL/BLACK PAINTED METAL

MATERIAL KEY



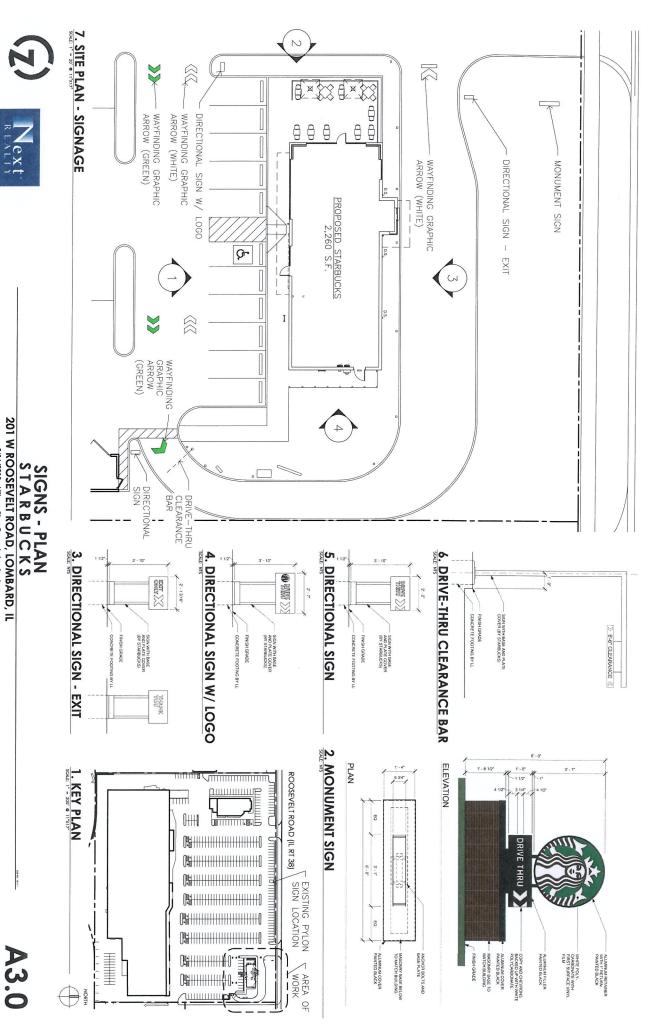
EXISTING SHOPPING CENTER BUILDING COLORSNEW MATERIALS WILL MATCH EXISTING SHOPPING CENTER BUILDING COLORS





3D RENDERINGS
STARBUCKS
201 W ROOSEVELT ROAD, LOMBARD, IL

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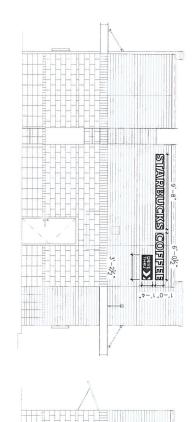


GROUP Z DESIGN

Next

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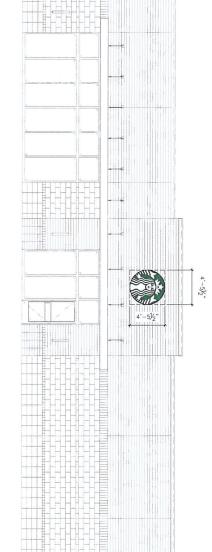
6'-01/2"

4'-51/2"

3. NORTH ELEVATION

4. EAST ELEVATION

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1. SOUTH ELEVATION

SIGNS - ALLOWABLE
STARBUCKS
201 W ROOSEVELT ROAD, LOMBARD, IL

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NOTE: ALL SIGNS BY TENANT



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2. WEST ELEVATION

