PLANNING SERVICES STAFF REPORT

215 S. Stewart Avenue

December 2, 2020

Title

Certificate of Appropriateness Request for new siding

Petitioner/Property Owner(s)

Tim Anderson

215 S. Stewart Avenue Lombard, IL 60148

Property Location

215 S. Stewart Avenue (06-07-204-024)

Zoning

R2 Single Family Residential District

Existing Land Use

Single Family Residence

Comprehensive Plan

Residential

Approval Sought

COA for siding

Prepared By

Tami Urish

Planner I



REQUEST DESCRIPTION

The property owners request a certificate of appropriateness for new siding to replace all of the siding on the house located at 215 S. Stewart Avenue, a landmark site. The siding was damaged in an August storm.

APPROVAL(S) REQUIRED

Per Section 32.079(F)(1) of the Code of Ordinances (Exhibit A), a certificate of appropriateness is required for property classified as a "landmark site" regarding exterior alterations. See attached code section.

HISTORY

The Architectural and Historical Survey of 2014 identified the house's architecture as craftsman constructed in 1908. The specific pages from the survey of the subject property are attached. The original wall material is identified as wood shingle.

ANALYSIS

The Illinois Historic Preservation Agency recommends that preservation projects should be designed to meet the Secretary of the Interior's Standards for Rehabilitation. The Agency does not recommend creating a false historical appearance by replacing features based on insufficient historical, pictorial and physical documentation.

BUILDING STATS

Year Built: 1908
Architectural Style:

Craftsman

Lot & Bulk

Parcel Size:

8,000 sq. ft.

1,500 sq. ft.

Building Size:

footprint; 2

story

Submittals/Exhibits

1. Proposed Siding

In the staff report recommending approval for landmark status on February 13, 2012, it is quoted: "As viewed from the street, the uniquely-designed home retains its original appearance as shown in Gray's artwork, with a shingled exterior, multiple cornice returns emphasizing the parallel roof gable lines, and three-over-one windows."

Both Illustrated Guidelines for Rehabilitating Historic Buildings, The Secretary of the Interior's Standards for Rehabilitation and The Preservation of Historic Architecture: The U.S. Government's Official Guidelines was reviewed and found that radically changing a character-defining material as a result of incompatible design or improper installation techniques is not recommended.

The property owner proposes to replace the wood shingle siding with either cedar shake shingles, cedar shingle panels or HardiShakes. See attached photos. The structure or design of the house is not being altered, hence the replacement of wood shingles with wood shingles is recommended. As HardiShakes are cement and the product did not exist in 1908, this option is not recommended.

FINDINGS & RECOMMENDATIONS

Staff finds that replacing the wood siding with the proposed cedar shake shingles is appropriate. Based on the above considerations, the Department of Community Development recommends that the Historic Preservation Commission make the following motion approving the certificate of appropriateness for siding at 215 S. Stewart Avenue:

Based on the submitted application and the testimony presented, the Historic Preservation Commission finds that the proposed wood shingle siding complies with the criteria established for a certificate of appropriateness and, therefore, I move that the Historic Preservation Commission approve a certificate of appropriateness for said wood shingle siding at 215 S. Stewart Avenue.

Approved By:

William J. Heniff, AICP

Director of Community Development

c. Petitioner



VILLAGE OF LOMBARD ARCHITECTURAL AND HISTORICAL SURVEY

2014

GENERAL INFORMATION

Street Number:

215

Former Street Number: -

Street:

South Stewart Avenue

PIN Number:

06-08-125-004

Construction Date (s):

1908

Current Function:

Single family residential

Historic Function:

Single family residential

PHYSICAL EVALUATION

Condition:

Excellent

Integrity:

Good

Secondary Structure:

Garage

Secondary Condition:

Excellent

Secondary Integrity:

Poor

Alterations:

Windows replaced; rear addition in 1975; front porch

might be altered

SIGNIFICANCE

Landmark/National Register:

No

National Register Eligible:

No

National Register Criterion:

LHS Plaque:

Yes

LHC Landmark: Yes

Reason for Significance:

Association with Harry and Ed Leffingwell



ARCHITECTURAL DESCRIPTIONS

Architectural Style:

Craftsman

Building Form: -

No. of Stories: 2

Current Wall Materials:

Wood shingles

Original Wall Materials:

Wood shingles

Ornamentation:

Corner boards

Storefront Materials:

Roof Type: Front gable

Materials: Asphalt shingle

Roof Ornamentation:

Foundation Material:

Porch Type:

CMU

Door Detailing:

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Window Type:

Double hung 3/1

Window Configuration:

Single

Window Material:

Vinyl

Window Detailing:

Significant Features:



VILLAGE OF LOMBARD ARCHITECTURAL AND HISTORICAL SURVEY

2014

HISTORICAL RESEARCH

Original Owner:

Harry & Eleanore Leffingwell

Historic Name:

Harry J. Leffingwell House

Current Name:

aka Harold Gray House

Original Architect:

Alternate Architect:

Original Contractor:

Alternate Contractor:

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Developer:

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Construction Cost:

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Permit:

-

Subdivision:

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Research & Archival Sources:

Extensive file at Lombard Historical Society

NOTES

Ed Leffingwell (son) was a cartoonist that later (1933) created the Little Joe comic. The Leffingwell's sold the house to Eda Rosecrans in 1922, who rented it to her nephew Harold Gray. The Grays lived in the house until 1927.

SURVEY INFORMATION

Surveyor:

Douglas Gilbert, AIA

Survey Date:

June 12, 2014



Figure 2

ARTICLE VI. - LOMBARD HISTORIC PRESERVATION COMMISSION

§ 32.079 - Historical sites; designation and maintenance.

- (A) The Lombard Historic Preservation Commission shall have the authority to recommend the designation or rejection of sites having a special historical or community interest or value, thereby making the designation as a "landmark site" or "landmark district". These designations shall be made only with the written approval of the property owners; however, written approval of the property owners shall not be required in the case of an "abandoned cemetery," as said term is defined in 65 ILCS 5/11-49-1(d), in the event that the owners of the abandoned cemetery are unknown, or no longer in existence.
- (B) The Commission shall have the authority to conduct a survey of sites within the village which may be eligible for said designation and maintain a register thereof. This list may include single structures or sites, portions of structures, groups of structures, man-made or natural landscape elements, works of art, or integrated combinations thereof.
- (C) In making its recommendation for said designation, the Commission shall consider the following criteria concerning such sites:
 - (1) The character, interest, or value as part of the development, heritage, or cultural characteristics of the village.
 - (2) The identification with a person or persons who significantly contributed to the cultural, economic, social, or historical development of the village.
 - (3) The architectural significance of a building which is at least 50 years of age and is a good example of a specific architectural style containing distinctive elements of design, detail, materials, or craftsmanship, or is an example of a style which had an impact on the community. Such a building must retain much of its original architectural integrity.
 - (4) The archeological importance of a site which has yielded, or may be likely to yield, information important in pre-history or history.
- (D) Upon reaching a preliminary conclusion that a site meets one or more of the criteria contained in the above division, the Commission shall schedule a public hearing on the question of said proposed designation, setting forth a date, time, and place and causing written notice, by certified mail, to be given to all property owners of record of said property and to the public through a local newspaper, not more than 30 nor less than 15 days prior to said public hearing.
 - (1) The hearing shall be conducted and a record of the proceedings shall be preserved in such manner and according to such procedures as are prescribed by the above governing public hearings within the village, and by 65 ILCS 5/11-48.2-4.
 - (2) The Commission shall make a determination with respect to the proposed designation, in writing, 30 days after the hearing and shall forthwith transmit its recommendation to the Board of Trustees.
 - (3) If the Board of Trustees approves the designation, the Commission shall notify the Bureau of Inspectional Services and the Plan Commission of the official designation. The Commission shall also file with the County Recorder of Deeds and County Assessor a certified copy of the designation ordinance and send a certified copy of said ordinance and notice to the owner of record of said property by certified mail.
- (E) (1) The Commission shall have the authority to review all proposed alterations, regardless of whether or not they require a building permit. Alterations shall be defined as any work that results in changes in the exterior form, shape, or appearance of a building designated as a "landmark site" which thereby destroys its original architectural integrity. No alterations will be made and no building permit issued in regard to property classified as a "landmark site" to any applicant without a certificate of appropriateness from the Lombard Historic Preservation Commission in the following instances:
 - (a) Where such permit would allow the alteration or reconstruction of any building designated as a "landmark site";

- (b) Where such permit would allow the demolition of any building designated as a "landmark site", except that in the event of extensive damage because of fire, windstorm, or other natural causes, demolition shall be allowed upon the recommendation of the Building Commissioner;
- (c) Where such a permit would allow the construction or erection of any addition to a building designated as a "landmark site"; or
- (d) Where such permit would allow the erection of another building or buildings on property designated as a "landmark site."
- (2) The Commission, in considering the appropriateness of any alteration, removal in part, new construction, reconstruction, restoration, remodeling, other modification of any building requiring a permit, shall consider among other things, the purpose of this subchapter, the historical and architectural value and significance of the "landmark site" or "landmark district", the exterior texture and/or material of the building or structure in question or its appurtenant fixtures, other buildings within a "landmark district", and the position of such building or structure in relation to the street or public way and to other buildings and structures.
- (3) The Commission shall review an application for demolition and have the authority to delay said demolition for a period not to exceed six months, to enable the Commission to try to find a purchaser or alternate use for the building.
- (4) Nothing in this subchapter shall be construed to prevent ordinary maintenance or repair of any exterior elements of any building or structure described as a "landmark site."

Repairs shall be defined as any work where the purpose and effect of the work is to replace damaged or defective portions of a structure with like materials, thereby retaining the original architectural integrity.

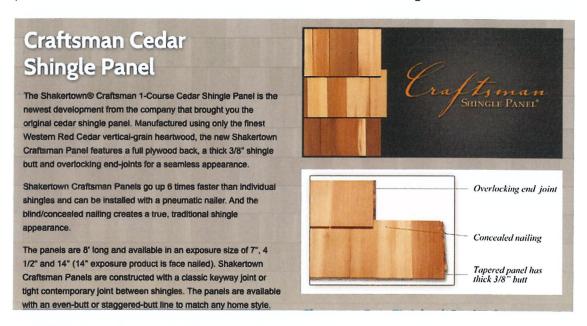
Ordinary maintenance shall be defined as any work for which a building permit is not required by law, where the purpose and effect of such work is to correct any deterioration, decay of, or damage to a structure or any part thereof and to restore the same, as nearly as may be practicable, to its condition prior to the occurrence of such deterioration, decay, or damage.

- (5) Interiors of buildings are only included as part of the historical designation when specifically established in the siting ordinance.
- (F) (1) A certificate of appropriateness must precede the issuance of any permit in regard to property classified as a "landmark site." Application made to the Lombard Historic Preservation Commission must include copies of all detailed plans, designs, elevations, specifications, and documents relating thereto. The Commission shall meet with the applicant to approve, modify, or disapprove the application in whole or in part or suspend action.
 - (2) If the Commission finds the proposed work of a nature which meets the criteria established in division (E), it shall issue a certificate of appropriateness and forward it to the Building Commissioner. The Building Commissioner shall thereafter proceed with his own review of the application for a building permit. If the Commission finds that the proposed work does not meet the criteria, a certificate of appropriateness will not be issued. Written notice of the denial of the certificate of appropriateness, together with the reasons therefor, shall be given to the applicant.
- (G) (1) Regulations and orders of the Commission issued pursuant to this subchapter shall be enforced by the Building Commissioner. Violations shall be punished as set forth in § 32.999.
 - (2) Any person aggrieved by a decision of the Commission may, within 30 days after receipt by certified mail of the notice of denial, apply to the Board of Trustees of the village for a review of the Commission's decision. He shall file with the Village Clerk a written notice requesting the Board to review said decision. Should the Village Board agree with the aggrieved and override the Lombard Historic Preservation Commission's recommendation, its action would constitute an automatic removal of the "landmark site" designation.
 - (3) In the event that the landmark site designation is removed pursuant to subsection (2) above, any landmark site plaque, that was issued to the property owner by the Lombard Historic Preservation Commission, shall be returned to the Lombard Historic Preservation Commission by the property owner.

MATERIAL OPTIONS SUBMITTED BY THE HOME OWNERS

Cedar Shingle Panel

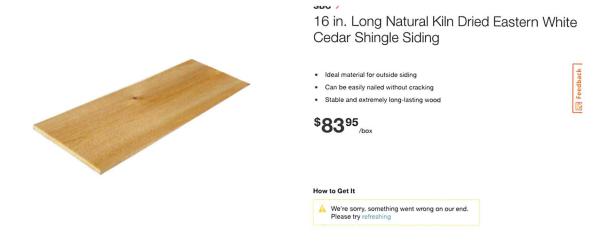
This product is made from natural cedar. It replicates the cedar shake design while being in panels. This product can be installed much faster than the individual shake siding.



http://shakertown.com/cedar-products/craftsman-cedar-shingle-panel/

Cedar Shake

This is the quoted product. It is natural cedar that would be color-matched to our current siding. This option maintains the historical material and look. This is the most expensive product and less durable than some of the synthetic options.



https://www.homedepot.com/p/SBC-16-in-Long-Natural-Kiln-Dried-Eastern-White-Cedar-Shingle-Siding-EHD0810399/204994648

HardiShakes

This is a cement siding option that looks similar to cedar shake. The product is installed in panels and we would choose the "straight edge panel" option to replicate the

look of the home's original siding design. Due to it being a composite, it is the most durable of the products.

THE STATEMENT COLLECTION™

Classic shades—engineered with long-lasting ColorPlus® Technology—will make a statement that resonates for generations. The tried and true colors of James Hardie's Statement Collection™ products were designed for every home. They're our most popular hues. And they are readily available in your region.



Colors shown may vary due to screen resolution. Please see actual product sample for true color.

https://www.jameshardie.com/products/hardieshingle-siding?loc=refresh#





FRED BUCHOLZ
DUPAGE COUNTY RECORDER
APR.03,2012
05HFB 06-08-125-004

OTHER 008 PAGES R2012

ORDINANCE 6697

APPROVING LANDMARK SITE DESIGNATION FOR 215 S. STEWART AVENUE PURSUANT TO TITLE 3, CHAPTER 32, SECTION 32.079 OF THE LOMBARD VILLAGE CODE

PIN: 06-08-125-004

Address: 215 S. Stewart Avenue, Lombard IL 60148

Return To: Village of Lombard 255 E. Wilson Avenue Lombard, IL 60148

ORDINANCE NO. 6697

AN ORDINANCE APPROVING LANDMARK SITE DESIGNATION FOR 215 S. STEWART AVENUE PURSUANT TO TITLE 3, CHAPTER 32, SECTION 32.079 OF THE LOMBARD VILLAGE CODE

BE IT ORDAINED by the President and Board of Trustees of the Village of Lombard, DuPage County, Illinois, as follows:

SECTION 1: The President and Board of Trustees hereby find as follows:

A. That Brian and Eileen Anderson (hereinafter referred to as "the property owners") are the owners of the following-described property:

Lot 15 in Block 7 in Tower Park Subdivision, being a subdivision in West Half of Section 8, Township 39 North, Range 11, East of the Third Principal Meridian, in DuPage County, Illinois.

P.I.N.: 06-08-125-004

Common Address: 215 S. Stewart Avenue, Lombard, Illinois

- B. That pursuant to a letter dated January 5, 2012, from the property owners to the Lombard Historical Commission, the property owners petitioned the Lombard Historical Commission for Landmark Site designation pursuant to Section 32.079 of the Lombard Village Code.
- C. That on January 17, 2012, the Lombard Historical Commission met, and made a preliminary finding that 215 S. Stewart Avenue met the criteria for Landmark Site designation pursuant to Section 32.079(C) of the Lombard Village Code, and, as a result thereof, set February 13, 2012 as the date for a public hearing in regard to Landmark Site designation for 215 S. Stewart Avenue.
- D. That the Lombard Historical Commission sent notice of the public hearing by certified mail, return receipt requested, to the property owners, as required by Section 32.079(D) of the Lombard Village Code.
- E. That on January 27, 2012, the Lombard Historical Commission published a notice of public hearing in the *Daily Herald*, as required by Section 32.079(D) of the Lombard Village Code.
- F. That on February 13, 2012, the Lombard Historical Commission convened and held a public hearing in regard to the property owners' application for Landmark Site designation for 215 S. Stewart Avenue.
- G. That after the close of the public hearing, the Lombard Historical Commission voted to authorize Landmark Site designation and directed that a written recommendation be

prepared, relative to the designation of 215 S. Stewart Avenue as a Landmark Site pursuant to Section 32.079 of the Lombard Village Code.

- H. That at its February 23, 2012 meeting, the Lombard Historical Commission voted to approve a written decision relative to the Landmark Site designation of 215 S. Stewart Avenue, a copy of which is attached hereto as EXHIBIT A and made part hereof.
- I. The President and Board of Trustees hereby approve and adopt the findings and recommendations of the Lombard Historical Commission and incorporate such findings and recommendations herein by reference as if they were fully set forth herein.

<u>SECTION 2:</u> That pursuant to Title 3, Chapter 32, Section 32.079 of the Lombard Village Code, 215 S. Stewart Avenue, which is located on the property described in Section 1A above, is hereby officially designated as a Landmark Site. Said Landmark Site designation shall be subject to the following conditions:

- The historical site designation is limited to the existing residence, as built circa 1907, and is further limited to the building's current location on the property at 215 S. Stewart Avenue.
- 2. The residence shall be maintained in good condition.
- 3. If the residence is damaged or destroyed, to the extent of more than fifty percent (50%) of the value of the site immediately prior to such damage, then the building's historical designation shall be considered null and void.

<u>SECTION 3:</u> That the Village Clerk, on behalf of the Lombard Historical Commission, is hereby directed to take the following action pursuant to Section 32.079(D)(3) of the Lombard Village Code:

- A. Forward a copy of the Notice attached hereto as EXHIBIT B, and made part hereof, to the Village's Building Division;
- B. Forward a copy of the Notice attached hereto as EXHIBIT B, and made part hereof, to the Lombard Plan Commission;
- C. Forward a copy of the Notice attached hereto as EXHIBIT B, and made part hereof, along with a certified copy of this Ordinance, by certified mail, return receipt requested, to the property owners;
- D. Forward a certified copy of this Ordinance with the DuPage County Assessor's Office:
- E. Record a certified copy of this Ordinance with the DuPage County Recorder's Office.

SECTION 4: That this Ordinance shall be in full force and effect from and after its passage, approval, and publication in pamphlet form as provided by law.

Passed on first reading this day	of	, 2012.		
First reading waived by action of the	Board of Trustees this 15 th	day of March, 2012.		
Passed on second reading this 15th day of March, 2012.				
Ayes: Trustees Gron, Giagnorio, Wilson, Breen, Fitzpatrick and Ware				
Nays: None				
Absent: None				
Approved this 15 th day of March, 2012	2			

William Mueller, Village President

ATTEST:

Brigitte O'Brien, Village Clerk

Published by me this 16th day of March, 2012

Brigitte O'Brien, Village Clerk

EXHIBIT A

VILLAGE OF LOMBARD HISTORICAL COMMISSION FINDINGS OF FACT RELATIVE TO THE PROPERTY LOCATED AT 215 S. STEWART AVENUE, LOMBARD, ILLINOIS

The Lombard Historical Commission's Local Landmark Committee received an Application for Local Landmark Designation and extensive supporting material dated January 5, 2012 for the home located at 215 South Stewart Avenue submitted by the property owners, Brian and Eileen Anderson. The Local Landmark Committee discussed and agreed that the site should be considered for local landmark designation at its regularly scheduled meeting held on January 17, 2012. A motion carried to refer it to the Lombard Historical Commission.

The Lombard Historical Commission voted unanimously to approve the application of 215 South Stewart Avenue for Local Landmark Designation at its regularly scheduled meetings held on January 17, 2012. Following a public hearing held on February 13, 2012, the Historical Commission has reached the conclusion that 215 South Stewart Avenue meets two of the four criteria contained in Ordinance 32.078 and shall proceed with the process of recommending Local Landmark Designation to the Village of Lombard's Board of Trustees.

In consideration of the presented testimony, submitted documents and discussion among the membership of the Historical Commission, the Local Landmark Committee determined that the structure located at 215 South Stewart Avenue is eligible for local landmark designation based on the following criteria:

- Historical Commission Ordinance 32.079 HISTORICAL SITES; DESIGNATION AND MAINTENANCE, paragraph (C), Item (2) The identification with a person or person who significantly contributed to the cultural, economic, social or historical development of the village applies to connection of several notable figures in Lombard History, including Harold Gray, creator of the Little Orphan Annie comic strip, and Ed Leffingwell, the son of the original owners and also a famous cartoonist. Leffingwell, who created the "Little Joe" comic strip, lived in the home as a child prior to his cousin, Gray, moving into the home in 1922 and purchasing it in 1927.
- Historical Commission Ordinance 32.079 HISTORICAL SITES; DESIGNATION AND MAINTENANCE, paragraph (C), Item (3) The architectural significance of a building which is at least 50 years old and is a good example of a specific architectural style containing distinctive elements of design, detail, materials or, craftsmanship, or is an example of a style which had an impact on the community. Such a building must retain much of its original architectural integrity. The structure located at 215 South Stewart was built in 1907 and is 95 years old, has the architectural style of a Shingle Style Home and has retained much of its original architectural integrity based on the comparison of early photographs on file with the Lombard Historical Society and the visual inspection of the Local Landmark Committee in January 2012.

Based on the submitted petition to the Lombard Historical Commission and the testimony presented, the Historical Commission finds that 215 S. Stewart Avenue complies with the criteria established for designation as a landmark site based upon the aforementioned findings of fact, and, therefore, recommends to the Corporate Authorities that 215 S. Stewart Avenue be designated as a landmark site, subject to the following conditions:

1. The landmark site designation is limited to the existing residence, as built circa 1907, and is further limited to the building's current location on the property at 215 S. Stewart Avenue, legally described as follows:

Lot 15 in Block 7 in Tower Park Subdivision, being a subdivision in West Half of Section 8, Township 39 North, Range 11, East of the Third Principal Meridian, in DuPage County, Illinois.

P.I.N.: 06-08-125-004

- 2. The residence shall be maintained in good condition.
- 3. If the residence is damaged or destroyed, to the extent of more than fifty percent (50%) of the value of the site immediately prior to such damage, then the building's landmark site designation shall be considered null and void.

This written recommendation set forth above was reviewed and approved by the Lombard Historical Commission at its meeting on February 23, 2012.

Ayes: Schneider, Fetters, Mueller, O'Brien, Anstee, Myers, Jones, Novak, Urish

Nays: none

Absent: Egan, Poskocil

Sincerely,

Rita Schneider, President Lombard Historical Commission

EHXIBIT B

NOTICE OF LANDMARK SITE DESIGNATION BY THE PRESIDENT AND BOARD OF TRUSTEES OF THE VILLAGE OF LOMBARD, DUPAGE COUNTY, ILLINOIS

To:

Brian & Eileen Anderson

215 S. Stewart Ave Lombard, IL 60148 Building Division Village of Lombard 255 E. Wilson Ave Lombard, IL 60148

Plan Commission Village of Lombard 255 E. Wilson Ave Lombard, IL 60148

Please be advised that pursuant to Ordinance No.6697, adopted March 15, 2012, the President and Board of Trustees of the Village of Lombard have officially designated 215 S. Stewart Avenue, located on the following described property:

Lot 15 in Block 7 in Tower Park Subdivision, being a subdivision in West Half of Section 8, Township 39 North, Range 11, East of the Third Principal Meridian, in DuPage County, Illinois.

P.I.N.: 06-08-125-004

Common Address: 215 S. Stewart Avenue, Lombard, Illinois

as a Landmark Site pursuant to Title 3, Chapter 32, Section 32.079 of the Lombard Village Code. As a result of said Landmark Site designation, 215 S. Stewart Avenue is now subject to the requirements of Title 3, Section 32, Sections 32.079(E) and (F) of the Lombard Village Code.

Lombard Historical Commission 255 E. Wilson Ave Lombard, IL 60148 I, Denise R. Kalke, hereby certify that I am the duly qualified Deputy Village Clerk of the Village of Lombard, DuPage County, Illinois, as authorized by Statute and provided by local Ordinance, and as such Deputy Village Clerk, I maintain and am safekeeper of the records and files of the President and Board of Trustees of said Village.

I further certify that attached hereto is a copy of ORDINANCE 6697

APPROVING LANDMARK SITE DESIGNATION FOR 215 S. STEWART AVENUE PURSUANT TO TITLE 3, CHAPTER 32, SECTION 32.079 OF THE LOMBARD VILLAGE CODE

PIN: 06-08-125-004

ADDRESS: 215 S. Stewart Avenue, Lombard, IL 60148

of the said Village as it appears from the official records of said Village duly approved this 15th day of March, 2012.

In Witness Whereof, I have hereunto affixed my official signature and the Corporate Seal of said Village of Lombard, Du Page County, Illinois this 23rd day of March, 2012.

Denise R. Kalke Deputy Village Clerk

Village of Lombard

DuPage County, Illinois